UNIFIED PLANNING WORK PROGRAM

GREAT FALLS, MONTANA

FEDERAL FISCAL YEAR 2013

(October 1, 2012 - September 30, 2013)

Prepared by

GREAT FALLS PLANNING ADVISORY BOARD

for the Great Falls Metropolitan Planning Process

in cooperation with

MONTANA DEPARTMENT OF TRANSPORTATION FEDERAL HIGHWAY ADMINISTRATION

and

FEDERAL TRANSIT ADMINISTRATION

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APPROVALS: PB () FHWA () TAC () MDT () PCC ()

INTRODUCTION

Purpose

The purpose of the Unified Planning Work Program (UPWP) is to present in a unified and composite form, a detailed explanation of the planning activities anticipated to be undertaken within the Great Falls area during the program year of the UPWP. The document identifies agency responsibilities, level and source of funding and the interrelationship of planning activities. Some of the intended accomplishments are as follows:

- -- Provide state and federal agencies information and a means to evaluate accomplishment of program requirements by program participants.
- -- Serve as a management tool for more effective allocation of staff and the available financial resources in fulfilling assigned tasks.
- -- Minimize or eliminate duplication among program participants and to encourage pooling of separate resources in a coordinated and mutually supportive manner.
- -- Provide program participants with a written basis to better understand the scope and extent of planning activities and available services.

Participants

The planning process in the Great Falls area involves a collaboration of program participants from the local, state and federal levels. Those program participants involved in the development and implementation of the UPWP vary periodically depending upon funding sources and planning activities undertaken during the program year of the UPWP.

UPWP Development

This document represents the unified planning work program for the Great Falls area as prepared by the Great Falls Planning Board and reviewed and approved by the various local, state and federal program participants. The final UPWP must receive approval by the Policy Coordinating Committee, the Technical Advisory Committee and the Great Falls Planning Board. Prior to transmittal of the final document to the various federal program participants, the UPWP receives approval by the Montana Department of Transportation.

Time Frame

This UPWP covers planning activities for the twelve-month period commencing October 1, 2012.

Program Objectives and Accomplishments

The UPWP should not only identify all work activities and programs associated with conducting an ongoing planning process, but should also identify work activities essential to addressing or considering general or overall concerns which have been identified in carrying out the process.

There are a host of transportation-related concerns and issues which have arisen since the 3-C transportation planning process was first established in the mid-1960s. These have included:

Organizational Structure and Accountability. The interactions and lines of authority among the transportation planning committees, and other governing and advisory bodies in the community are not always clear in the minds of some of the transportation planning process participants. Efforts need to be continued to make the process participants more aware of the proper interaction among agencies.

- -- Excess Time Required to Implement Improvements. There appears to be, at times, a significant time delay between plan development and plan implementation. The traditional planning-implementation process has shown, on occasion, to be unable to respond quickly to meet immediate transportation needs. While it should be recognized that this may not be the fault of the planning process per se and that excessive delay may be due to regulations, funding, work priorities, etc., it is nonetheless a concern which should continually be investigated and remedied.
- -- Insufficient Funding for Local Transportation Needs. The present funding levels for transportation improvements have made it difficult for the Great Falls area to maintain the existing transportation system. Although annual allocations of Federal-Aid Transportation Funds have increased slightly during the past few years, there is a need to identify new sources of revenue or an approach stressing less costly options.

In that the UPWP identifies those work activities and programs to be conducted during the forthcoming fiscal year, it would be the appropriate document in which to include the efforts to address or consider these identified concerns. The following is a brief discussion of objectives, hopeful of being accomplished during the current and future program years to address some of the identified transportation-related concerns as well as other general planning process concerns. These are general objectives, which will be addressed through the specific objectives identified for each work element discussed in the document.

Additionally, there were a number of accomplishments over the past fiscal years, which warrant recognition. These are items which not only addressed identified concerns but also issues, projects and programs which were conducted as continuing elements of the overall planning process. Again, these are general accomplishments. Specific accomplishments and previous work are discussed in the document for each work element.

Objectives

- -- Continue to advise and educate the community, as well as the participants in the local 3-C transportation planning process of the proper interaction among agencies involved in the process in an effort to maintain good lines of communication among the agencies and to increase the accountability and credibility of the process.
- Continue to advise and keep the community as well as the participants of the local 3-C transportation planning process aware and informed of anticipated projects and programs scheduled for implementation as well as progress being made on the implementation of projects in an effort to expedite the project implementation process and to maintain good public relations and public involvement in the transportation planning decision making process.
- -- Continue to keep the Great Falls area eligible for receipt of federal and state transportation construction funds for implementation of the Great Falls Transportation Plan and federal transit funds for implementation of the Great Falls Transit Development Program.

Accomplishments

- -- The transportation planning process maintained its eligibility for continued receipt of FHWA transportation construction funds and FTA capital and operating assistance funds.
- -- Continued to be involved in and assist in the ongoing physical development and redevelopment of property and improvements in the Great Falls area, primarily in processing subdivisions, annexations, rezonings and responding to public inquiries.

Consistency with State Implementation Plan

The UPWP is consistent/conforms with the State Implementation Plan (SIP). Previous activities associated with addressing the initial carbon monoxide problem on 10th Avenue South and the preparation of a revision to the State Implementation Plan were conducted as work elements under previous UPWPs. Additional activities, as may be needed, to address past exceedance of carbon monoxide standards on 10th Avenue South will be conducted under Work Element 100 Transportation Planning Administration. The UPWP also contains a work activity, titled, Work Element 302 Transportation Plans, Analyses, Assessments & Consistency Determinations which deals with procedures to assure consistency/conformity between air quality and transportation planning plans and programs, as well as other environmental factors such as noise, water quality, air, aesthetics, etc.

Work Program and Budget (October 1, 2012 - September 30, 2013)

This section includes a detailed description of each work element included in the Unified Planning Work Program. Additionally, a summary of funding sources and funding disbursements for each work element is included in Table 1 - Funding Summary. A cash flow diagram (Figure 1), a funding proration schedule (Table 2), and a cost allocation plan conclude the section.

The following is a list of work elements included in this program.

<u>41.11.00</u> -	Program Support and Administration
100 101	Transportation Program Administration & Participation Service
41.12.00 -	General Development/Comprehensive Planning
200 202 203 204	Planning Information and Data Base Program Land Use & Development Review Growth Policy Development & Implementation Historic Preservation
<u>41.13.01</u> -	Long Range Transportation Planning - System Level
300 301 302	Transportation Plan Implementation & Project Development Transportation System Data Base Program Transportation Plans, Analyses, Assessments & Consistency Determinations
41.14.00 -	Short Range Transportation Planning
400 401 402 403	Transit Program Administration Transit Service Planning & Assessment Transit Service Enhancement Transit Americans with Disabilities Act (ADA) Implementation
41.15.00 -	Transportation Improvement Program
600	Transportation Improvement Program

41.11.00 - PROGRAM SUPPORT AND ADMINISTRATION

WORK ELEMENT:

100 Transportation Program Administration & Participation

Objectives

- 1) To provide for general administration of transportation work elements and activities.
- 2) To provide work plans as required for individual UPWP work elements.
- 3) To provide periodic audits of annual work programs.
- 4) To maintain an organized reference source.
- 5) To maintain a study staff with the technical adequacy necessary to conduct a well-rounded 3-C transportation planning process.
- 6) To develop a document that describes annual planning activities.
- 7) To address air quality issues, as required.
- 8) To address transportation related historic preservation issues, as needed.
- 9) To coordinate and administer the Community Transportation Enhancement Program.
- 10) To provide and maintain a mechanism for public involvement and participation at all levels of the planning process.
- 11) To comply with Title VI provisions of the Civil Rights Act of 1964, regarding equal program participation/benefits.
- 12) To comply with Federal regulations, regarding Disadvantaged Business Enterprises.
- 13) To comply with the FTA policy regarding private enterprise participation in the Feral Transit Program.

Selected Previous Work:

- References were obtained and a Library maintained to keep staff current on latest planning ideas and techniques. Members of the staff attended seminars, webinars and planning conferences.
- Work programs were annually prepared. Quarterly work element status reports were prepared.
- Transportation Enhancement funded projects were selected, administered and implemented.
- The media were used to advise the community of various planning projects. Direct mailings and personal contacts with various special interest groups and individuals were also used to encourage participation.
- A Public Participation Plan was updated and maintained, as well as a comprehensive Title VI Compliance Program.
- An Annual Listing of Obligated Projects for the Great Falls Metropolitan Area was made available on the City of Great Falls' website.

<u>Methodology</u>: This work element includes staff attendance at PCC, TAC, MDT Quarterly, GFPB and other meetings, preparation of material for such meetings (including reports, recommendations, minutes and agendas), review and comment on planning reports, studies and other related documents, and conduct of other miscellaneous business which does not relate specifically to other work elements.

General administration of transportation work elements and activities is conducted under this work element.

100 Transportation Program Administration & Participation (Continued)

Work plans briefly describing the objectives and methodology of work elements are prepared, when required.

Staff will continue to acquire publications and other reference materials to maintain the planning library. The files, library, and other documentation procedures already established will be continued.

Workshops, conferences, webinars and seminars will be attended, as available and as judged useful to the overall transportation planning process. Authorization for travel and/or registration for workshops/seminars will be coordinated with MDT. Attendance at national AMPO conference or similar MPO training will be pursued.

A Unified Planning Work Program which includes FHWA and FTA funded work activities will be developed for the upcoming fiscal year. An Indirect Cost Allocation Plan will be developed in support of the work program. Revisions to the current year UPWP and preparation of quarterly status reports will also be included in this work element.

A process review in accordance with joint FHWA/FTA Regulations will be conducted and documented in support of the eligibility statement provided in the Transportation Improvement Program.

For those years when FTA Section 5303 funds are passed through to the Great Falls Transit District for transit planning activities, the funds will be administered under this work element, including entering into an agreement for pass through of funds to the District.

Air quality/clean air planning activities related to addressing the Great Falls carbon monoxide limited maintenance area designation will be conducted under this work element.

General requirements of the various Federal Transportation funding acts will be addressed per guidelines and regulations issued by FHWA/FTA. Changing federal guidelines, programs and funding mechanisms will be monitored, reviewed and integrated into the MPO's programs.

Transportation Enhancement Set-Aside funds will be administered and coordinated under this work element.

Transportation related historic preservation issues will be addressed, as needed.

The GFPB public involvement process will be followed. The group and organization contact list in the GFPB Public Participation Plan will be updated.

The policies and procedures outlined in the GFPB Title VI Compliance Program will be considered in all aspects of the local planning process. Updated Title VI documentation for FTA, Section 5303 Technical and Planning Assistance Funds will be submitted as required.

An Annual Listing of Obligated Projects for the Great Falls Metropolitan Area will be prepared and made available on the City of Great Falls website.

Demographics released from the 2010 Census will be reviewed for accuracy, and challenges considered where appropriate to ensure an accurate, complete count.

100 Transportation Program Administration & Participation (Continued)

The policy and procedures approved by the GFPB regarding Private Enterprise Participation in the development of plans and programs funded by the Federal Transit Administration will be followed.

Staffing:		<u>Administrative</u>	Ī	<u>echnical</u>	<u>Clerical</u>
(Weeks)		20.6		24	14
Funding:	<u>PL</u>	<u>State</u>	<u>FTA</u>	Local	<u>Total</u>
GFPB (FY12) GFPB (FY13)	53,146 64,935	8,238 10,065	9,376 0	21,240 5,000	92,000 80,000

<u>Functional Agency Responsibility</u>: GFPB will be responsible for all work.

Product

- 1) An administered transportation planning program.
- 2) A well rounded technically proficient staff.
- 3) A document which describes all planning-related programs to be undertaken in the Great Falls area by program participants.
- 4) A current air quality planning program.
- 5) A locally administered transportation enhancement program.
- 6) A community which is well informed and actively involved in the local planning process.
- 7) A planning process which is in compliance with applicable Federal regulations and policies regarding equal opportunity provisions for program participation, provisions for Disadvantaged Business Enterprises, and provisions for private enterprise participation.
- 8) An accurate 2010 Census count.

41.11.00 - PROGRAM SUPPORT AND ADMINISTRATION

101 Service

Objectives:

- 1) To maintain an organized system of information and services exchange with various governmental agencies.
- 2) To provide information and guidance to the public regarding various aspects of the planning process.

<u>Previous Work</u>: Informational flows were maintained between agencies involved in the planning process, both in the form of request information and courtesy information.

Numerous requests for information and assistance by both the public and governmental agencies were accommodated. In the transportation planning section, this consisted of requests for information on various proposed transportation improvements, programs and projects, as well as traffic counts, population estimates and projections, accident data, etc. In the current planning section, this consisted primarily of providing information and guidance to the public and other governmental agencies and officials regarding annexations, subdivisions, zonings, conditional uses, etc.

<u>Methodology</u>: Continue to maintain the system of information and services exchange which has been established and continue to inform and assist the public on planning activities and issues, as appropriate. Service activities will also include providing technical input into special studies. Liaison with the Transit District Board will continue.

Staffing:		<u>Administrative</u>	<u>Te</u>	<u>echnical</u>	<u>Clerical</u>
(Weeks)		1		8	6
Funding:	<u>PL</u>	<u>State</u>	<u>FTA</u>	Local	Total
GFPB (FY12) GFPB (FY13)	6,554 9,524	1,016 1,476	1,000 0	17,430 5,000	26,000 16,000

Functional Agency Responsibility: GFPB will be responsible for all work.

<u>Product</u>: An established system for the exchange of information and service with governmental agencies and for the provision of information and assistance to the public.

41.12.00 - GENERAL DEVELOPMENT/COMPREHENSIVE PLANNING

WORK ELEMENT:

200 Planning Information and Data Base Program

Objective

- To establish and maintain a system of computer accessible planning information and data.
- 2) To assist in the maintenance of Great Falls area computerized base maps and products
- 3) To facilitate the use and dissemination of Census and other demographic data.

<u>Previous Work</u>: Creation and maintenance of a computer accessible database and digital map available for planning purposes. The data is extensively used for day-to-day informational needs and for long-range planning needs. Staff continues to gather, computerize and update available information and data and use a number of City, County, State and Federal files for all aspects of the local planning process. Staff also reviews and, in FFY2008, successfully challenged local Census population estimates.

<u>Methodology</u>: The base data files and maps, including annexations, subdivisions and zone changes, will continue to be updated. It will continue to serve as the base data file for the addition of other planning information and data, as needed and as available. Further refinements to the database will continue as necessary.

Direct financial assistance to the City of Great Falls will also be provided under this work element for the maintenance of Great Falls area computerized base maps and products.

2010 U.S. Census data and intercensal estimates for Great Falls and Cascade County will continue to be assembled. Websites containing this data will be monitored for updates and efficient use of the websites and knowledge of the data they contain will be an important factor in analyzing and disseminating the data. Great Falls area and Cascade County demographic data will be compiled for dissemination.

Census data and other available electronic data tables have been integrated into the area's GIS map, to allow for geographic interpretation and display of area demographics, including population by age, national origin, income, poverty levels, etc. Also, a separate GIS database has been made available to allow for efficient and accurate update of information. Data will be tied to GIS for easy access and interpretation. This is anticipated to be performed through contracted employee services not to exceed \$25,000.

Database & Mapping Support by GIS Department:					
Staffing:		Administrative]	<u> Fechnical</u>	Clerical
(Weeks)		0		21	1
Funding:	<u>PL</u>	<u>State</u>	<u>FTA</u>	Local	<u>Total</u>
GFPB (FY12) GFPB (FY13)	17,316 49,351	2,684 7,649	0 0	15,000 15,000	35,000 72,000

Functional Agency Responsibility: GFPB is responsible for all work.

<u>200</u> Planning Information and Data Base Program (continued)

Product:

- 1) A system of computer accessible land use information and data.
- 2) Accessibility to Great Falls area computerized base maps and products.3) Immediate access to and interpretation of Census data.

41.12.00 - GENERAL DEVELOPMENT/ COMPREHENSIVE PLANNING

WORK ELEMENT:

202 Land Use & Development Review

<u>Objectives</u>: To solicit and coordinate comments from appropriate review officials concerning applications for rezoning, subdivision, annexation, conditional uses, and planned unit developments and to prepare recommendations regarding same for submittal to the Planning Board/Zoning Commission and City Commission. Also, to review current and proposed land uses and development proposals for compliance with the provisions of the Land Development Code. To process appeals before the Board of Appeals, variance requests before the Board of Adjustment and development proposals before the Design Review Board. Finally, to oversee the process for other local land development code issues.

<u>Previous Work</u>: The Planning Board/Zoning Commission processed petitions for rezoning, subdivision, annexation, conditional uses, and planned unit developments. Zoning determinations were made for new and changed land uses, and for general requests for determinations. Project proposals and requests were processed through the Design Review Board, Board of Adjustment and Board of Appeals.

Methodology:

- 1) Receive and transmit to appropriate review officials for comment, copies of applications for rezoning, subdivision, annexation, conditional uses, variances, appeals, planned unit developments and project designs.
- 2) Compare and provide comment to the Planning Board/Zoning Commission and the City Commission regarding compliance of applications with the Growth Policy.
- 3) Submit applications and staff review comments and recommendations to and obtain from the Planning Board/Zoning Commission recommendations pertaining to same.
- 4) Submit applications, related legal documents, and respective Planning Board/Zoning Commission recommendations to the City Commission for final consideration.
- 5) Review proposed and current land uses and project proposals for compliance with the Land Development Code. Make formal determination of zoning classification of parcel, categorization of land use, and land use conformance with same. Also make determinations of non-conforming use status and sign code, landscaping, transportation, lighting and parking compliance, etc.
- 6) Review and process requests for tax abatement.
- 7) Process requests for use of Tax Increment Financing District funds.

Staffing:	<u>Administrative</u>		<u>Technical</u>	Clerical
(Weeks)	8		56.2	2
Funding:	<u>PL</u>	<u>FTA</u>	<u>Local</u>	<u>Total</u>
GFPB (FY12) GFPB (FY13)	0 0	0 0	138,000 100,000	138,000 100,000

Functional Agency Responsibility: GFPB will be responsible for all work.

<u>Product</u>: An ongoing process of rezoning, subdivision, annexation, conditional uses and planned unit development reviews and recommendations. A development and land use pattern that conforms to the Land Development Code.

41.12.00 - GENERAL DEVELOPMENT/ COMPREHENSIVE PLANNING

WORK ELEMENT:

203 Growth Policy Development and Implementation

Objectives

- 1) Implement components of and address activities recommended in the Great Falls Growth Policy and other long-range planning documents.
- 2) Ensure long-range planning documents are relevant and up-to-date.
- 3) Prepare sub-area plans as appropriate.

Previous Work:

- 1) In response to legislative changes and the dissolution of the Great Falls City-County Planning Board, effective July 1, 2005, developed a new Growth Policy for the City, which was adopted by the City Commission on June 21, 2005.
- 2) The Missouri River Urban Corridor Plan was completed.
- 3) Staff coordinated completion of a new land development code for the City of Great Falls, which was adopted by the City Commission in August 2005, and various amendments in the years since adoption.
- 4) Staff coordinated development of a Medical District Master Plan, adopted by the City Commission in January 2007.
- 5) Staff coordinated the development of the West Bank Urban Renewal Plan in 2007.
- 6) Staff coordinated creation of a Tax Increment Financing Industrial District for the Great Falls International Airport in 2008.
- 7) Staff was involved in efforts to assess uses of lands located at both ends of Malmstrom Air Force Base's inactive runway.
- 8) Prepared and oversaw adoption of Downtown Plan for Great Falls, 2011.
- 9) Participated in the Joint Land Use Study for the lands surrounding Malmstrom Air Force Base, 2011.

Methodology:

- 1) Staff will assist in the implementation of the land development code
- 2) As time and resources allow, staff will review and revise policies, codes, ordinances, resolutions, regulations, etc. and will implement the various actions, strategies and components recommended in the Growth Policy, as requested and directed by the City Commission and Planning Board.
- 3) As time and resources allow, components and recommendations of the Missouri River Urban Corridor Plan, Medical District Master Plan and Downtown Plan will be implemented and advanced in cooperation with other government entities, area property owners and stakeholders.
- 4) Formal Land Development Code interpretations will be issued, as well as zoning determinations and other regulatory actions relating to the Land Development Code.
- 5) The Land Development Code will be reviewed and code amendments (excluding zoning amendments) will be processed.
- 6) Methodology for Growth Policy Update will be developed, including a public involvement plan and budget.
- 7) Prepare urban renewal or development plans for newly proposed tax increment financing districts.

203 Growth Policy Development and Implementation (continued)

Staffing:	<u>Administrative</u>	Tec	<u>hnical</u>	Clerical
(Weeks)	7		44	1.2
Funding:	<u>PL</u>	<u>TIF</u>	<u>Local</u>	<u>Total</u>
GFPB (FY12) GFPB (FY13)	0 0	31,000 31,000	21,000 39,000	52,000 70,000

Functional Agency Responsibility: GFPB is responsible for all work.

Products:

- 1) Implementation of the land development code.
- 2) A Missouri River Urban Corridor Plan and implementation of same.
- 3) A Medical District Master Plan and implementation of same.
- 4) A Downtown Master Plan and implementation of same.
- 5) An updated Growth Policy and implementation of same.

41.12.00 - GENERAL DEVELOPMENT/COMPREHENSIVE PLANNING

WORK ELEMENT:

<u>204</u> <u>Historic Preservation</u>

Objective:

- 1) To coordinate and administer the Certified Local Government (CLG) preservation program.
- 2) To serve as staff for the Historic Preservation Advisory Commission (HPAC).
- 3) To integrate historic preservation goals with the community's planning process.
- 4) To increase the effectiveness of local government in addressing historic preservation issues and needs.
- 5) To increase the community's awareness and understanding of historic preservation values.
- 6) To act as a preservation information center, providing technical assistance, direction, literature on historic preservation tax credits, National Register, Federal regulations and Secretary of the Interior Standards for Rehabilitation.
- 7) To maintain a system for the survey and inventory of historic properties and make the information available to the public.
- 8) To participate in the National Register nomination process.
- 9) To consult with the City, County, State and Federal agencies on all applications, environmental assessments, and other such documents pertaining to historic properties.
- 10) To participate in, promote and conduct public informational, educational and interpretive programs pertaining to historic preservation and to celebrate successes.

Previous Work:

The HPAC adopted ambitious annual Program Goals & Objectives February 8, 2012;

The Historic Preservation Officer (HPO) continues to build the collection of architectural and historical inventory files for all reviewed properties within Cascade County and a library of technical rehabilitation/restoration information.

Numerous projects were reviewed for Community Development and telecommunication facilities as part of the Section 106 Review process with comments forwarded to the State Historic Preservation Office.

Fulfilled *Preserve America* grant obligations to establish a Technical Assistance Program and completed feasibility studies for the rehabilitation of five historic downtown buildings.

The HPO continues to provide preservation education and program overviews by request.

The Ursuline Centre was featured as the official City of Great Falls ornament for 2011 and provided discretionary funding for preservation programs;

Press coverage of the HPAC, administration and activities has been ample and positive;

Obtained a state grant, local match and professional services to complete 10,000 copies of a "North Side Residential Historic District" walking tour brochure;

Participated in planning for downtown revitalization – Downtown Master Plan, Downtown Action Alliance, Downtown Chicks and Downtown Partnership.

204 Historic Preservation (continued)

<u>Methodology</u>: All administrative functions necessary in support of preservation planning activities will be performed. Quarterly progress and expenditure reports will be prepared and transmitted to the State Historic Preservation Office to maintain federal funding support.

The HPO will participate in SHPO training programs in order to improve skills. Grant administration functions will be performed.

The policies and procedures governing the CLG preservation program pursuant to Sec. 101 (c) of the National Preservation Act (NHPA) of 1966, as amended (16USC470) will guide all aspects of the local preservation planning process.

Similarly, the policies and procedures Codified by the City of Great Falls, Chapter 2.40 (Ord. 2652, 1993; Ord. 2563 – 2 (Exh. B) 1990) in compliance with the NHPA, will also guide the functions of the CLG preservation program.

Staffing:	<u>Administrative</u>	Tec	<u>hnical</u>	Clerical
Local (Weeks)	0		31.2	0
Funding:	<u>PL</u>	<u>SHPO</u>	Local	<u>Total</u>
GFPB (FY12) GFPB (FY13)	0 0	5,500 5,500	21,106 22,000	26,520 27,500

Functional Agency Responsibility: GFPB is responsible for all work

Products:

- 1) An administered preservation planning program.
- 2) Established plans and goals.
- 3) Survey information and technical references, which are well organized and useful.
- 4) An active preservation education program.
- 5) An established system for the review of properties and the exchange of information and services with governmental agencies regarding preservation projects.
- 6) Awareness of preservation planning issues and needs in the Great Falls area.
- 7) Established incentive programs for revitalization of downtown historic buildings

41.13.01 - LONG RANGE TRANSPORTATION PLANNING - SYSTEM LEVEL

WORK ELEMENT:

300 Transportation Plan Implementation & Project Development

<u>Objective</u>: To implement components of and address activities associated with the Great Falls Area Transportation Plan, including projects from the Community Transportation Enhancement Program.

<u>Recent Previous Work</u>: A number of diverse activities have been conducted under this work element during past fiscal years. Several of these activities are described as follow:

Staff processed the permanent closure and vacation of several streets in conjunction with local studies and development plans. Staff participated in School Traffic Safety Committee activities associated with implementing and revising, as appropriate, the adopted Pupil Safety Study. Staff assisted consulting firms retained to conduct corridor studies, including South Arterial Route Location and Alignment Studies, South Arterial Feasibility Study and assisted in the implementation of projects and programs recommended in the studies. Staff prepared and conducted trip generation analyses and anticipated traffic impacts of proposed development plans and subdivisions. A number of public hearings and informational meetings were attended regarding preliminary engineering and design of projects scheduled in the Great Falls Transportation Improvement Program. Staff assisted in the coordination and preparation of plans and funding proposals for the River's Edge Trail project. Staff assisted in the application of a Traffic Calming program through participation in the review of potential locations for calming. Staff continues to work to implement bike improvements recommended in the Transportation Plan. Staff assisted in the development of the Transportation element of the Downtown Plan. Finally, the possible return of downtown one-way roads to two-way streets was investigated and a concluding report prepared.

<u>Methodology</u>: Steps will continue to be taken to implement elements, projects, programs, etc. of the Great Falls Area Transportation Plan and other special purpose plans and studies, including the Student Safety Plan. Staff will continue to assist consulting firms retained to conduct special studies and analyses of projects proposed in the Transportation Plan. Trip generation and traffic impacts of proposed commercial, residential and industrial development plans and programs will be conducted, as necessary.

Coordination and planning efforts will continue for the River's Edge Trail and other bicycle transportation facilities. Assistance for trail development will also be contracted from the City of Great Falls under this work element. Support and assistance will be provided to the City of Great Falls and MDT during preparation of programmatic categorical exclusions and environmental assessments for Great Falls area projects funded with Federal-Aid funds and/or contracted by the City. Staff will provide assistance and support for roadway, bike facility, pedestrian facility and CTEP project development. Transportation programs and issues identified during updates of the Great Falls Growth Policy and its Transportation Element, as well as other local area Plans, will be conducted under this work element.

Transportation Plan issues, activities, strategies and programs will be conducted, as time and staff resources allow, including traffic calming, neighborhood traffic planning, road design standards, roadway landscaping policies, transportation demand management, traffic information brochures, preservation of transportation corridors, future right of way needs, etc. System ADA/accessibility will be investigated, and priorities established for upgrades. Participation in the Transportation Element of the growth policy will be included in this work element.

300 Transportation Plan Implementation & Project Development (continued)

Staffing:		<u>Administrative</u>		<u>Technical</u>	Clerical
(Weeks)		3		35	3
Funding:	<u>PL</u>	<u>State</u>	<u>FTA</u>	Local	<u>Total</u>
GFPB (FY11) GFPB (FY12)	71,669 82,251	11,109 12,749	0 0	0 0	82,778 95,000

Functional Agency Responsibility: GFPB will be responsible for all work.

<u>Product</u>: Improvements to the local transportation system, which are consistent with the Great Falls Area Transportation Plan.

41.13.01 - LONG RANGE TRANSPORTATION PLANNING - SYSTEM LEVEL

WORK ELEMENT:

301 Transportation System Data Base Program

Objective: To maintain a coordinated program of transportation system data and information for the Great Falls area.

<u>Previous Work</u>: A formal traffic count program was established for the Great Falls area, cooperatively establishing count locations under the responsibility of the City of Great Falls/Great Falls MPO and MDT. This count program is documented in a technical memorandum, titled "Great Falls Urban Transportation Study Area, Traffic Count Program". In 2004, twenty-five new traffic counter-classifier units and related accessories were purchased and loaned to the City of Great Falls Public Works Department for use in conducting the annual traffic count program. A GIS-based traffic count location map was created and made available on the worldwide web.

<u>Methodology</u>: Traffic volumes in the Great Falls area will be counted by the MDT and GFPB in accordance with the traffic count program. Tabulated traffic data for the Great Falls area will be submitted to MDT by April 1.

Traffic counts performed by GFPB will be provided by the Great Falls Public Works Department during FFY2013 for the lump sum of \$8,000.

As time and resources allow, various data will be gathered and updated for the major street network including roadway width, speed and delay, turning movements, number of lanes, pavement condition, signalized intersections, etc. This activity will primarily update the information presented and illustrated in Chapter 2 "Existing Conditions" of the Great Falls Area Transportation Plan. Further use and development of web-based transportation information will be investigated. As time and resources allow, the traffic count program and count locations will be reviewed, in coordination with the City Public Works Department and MDT.

Other relevant transportation data will be gathered/compiled under this activity. Performance standards may be considered for development, based upon Federal and State guidance from the new Transportation Act, MAP-21.

A baseline Pavement Condition Survey will be developed for the area, including creation of a standard methodology for update. A baseline Sidewalk Inventory will be developed for the area, including ADA ramps and condition assessment.

Staffing:		<u>Administrative</u>	<u>Technical</u>		Clerical
(Weeks)		0		15	0
Funding:	<u>PL</u>	<u>State</u>	<u>FTA</u>	<u>Local</u>	<u>Total</u>
GFPB (FY12) GFPB (FY13)	39,827 32,900	6,173 5,100	0 0	0	46,000 38,000

301 Transportation Plan Implementation & Project Development (continued)

<u>Functional Agency Responsibility</u>: GFPB and MDT will be responsible for counts as specified in the Great Falls Traffic Count Program. GFPB, MDT and the City of Great Falls will be responsible for development of other data, as appropriate.

Products:

- 1) A map and matrix which display count locations and a listing of counts.
- 2) An updated Traffic Count Program.
- 3) Updated data base information.
- 4) Provision of data on the internet.

41.13.01 - LONG RANGE TRANSPORTATION PLANNING - SYSTEM LEVEL

WORK ELEMENT:

302 Transportation Plans, Analyses, Assessments & Consistency Determinations

Objectives

- 1) To conduct periodic reviews of the Transportation Plan, including analysis of projected traffic volumes, land use, accidents and funding data.
- 2) To maintain accurate estimates of socioeconomic indicators.
- 3) To maintain accurate and updated records of accident data.
- 4) To address transportation-related energy planning requirements in the Transportation Study Area, as appropriate.
- 5) To assure that the Transportation Plan is consistent with social, economic and environmental objectives established for the Transportation Study Area and the State of Montana, as well as Federal Transportation Planning guidelines.
- 6) To support MDT use of TransCAD software and analyses in the transportation planning process

<u>Previous Work</u>: In cooperation with the MDT, staff has conducted periodic reviews of the Transportation Plan. Additionally, socioeconomic estimates were monitored for population, dwelling units, school enrollment, auto ownership and employment for the Transportation Study Area. Population for the City of Great Falls, Transportation Study Area, Malmstrom Air Force Base, and Cascade County were estimated. Graphic displays of the estimates were updated. Prepared and adopted a 2009 Transportation Plan.

Methodology:

The coordination of air quality and transportation plans and programs will continue to the extent appropriate and in accordance with applicable requirements. Other environmental factors such as noise, water quality, aesthetics, etc., will be considered to the extent appropriate during major transportation planning decisions in accordance with applicable requirements.

When a new transportation authorizing act is passed, review of the Transportation Plan for compliance with new regulations and guidance will be performed under this element.

Livability, smart growth and land use/transportation planning opportunities in the Great Falls area will be investigated to the extent appropriate.

Socioeconomic indicators will be reviewed and updated in conjunction with a Growth Policy Update. The Transportation Plan will be reviewed for compliance with MAP-21, and an update performed.

Contracted Costs:

A consultant will be hired to perform a "neighborhood" or "sub-area" Transportation Study for the Medical District. Product will look at traffic demand and future growth, bicycle and pedestrian flow, and transit demand. Areas of improvement for all three modes will be a component. Various improvement scenarios will be modeled.

Anticipated Study Cost/Participation: PL/State \$ 30,000 (final negotiated cost may be higher or lower) Local \$ 10,000

302 Transportation Plans, Analyses, Assessments & Consistency Determinations (cont.)

A consultant has been hired to perform a sub-area Transportation Study for downtown Great Falls to review access, circulation, and streetscape design, and make recommendations for same. Specific components will include parking demand, traffic flow and lane configuration, street amenities, wayfinding options and pedestrian and bikeway improvements. This activity is continued from FFY2012, with a portion of the contract (not shown) expended in FY2012.

Cost Participation in FFY2013: PL/State \$ 80,000 Local \$ 20,000

A consultant will be hired to perform a sub-area Transportation Study to analyze traffic around Great Falls High School.

Anticipated Study Cost/Participation: PL/State \$ 20,000 (final negotiated cost may be higher or lower) Local \$ 20,000

A consultant will be hired to perform an update of the long range Transportation Plan.

Anticipated Study Cost/Participation: PL/State \$240,000* (final negotiated cost may be higher or lower, depending upon scope of work)

Note: anticipated costs included in funding summary below

* \$160,000 of this is expected for expenditure in FFY2013, with the remainder in FFY2014

Staffing:		<u>Administrative</u>	-	<u>Technical</u>	<u>Clerical</u>
(Weeks)		2		7	2
Funding:	<u>PL</u>	<u>State</u>	<u>FTA</u>	Local	<u>Total</u>
GFPB (FY12) GFPB (FY13)	144,589 256,277	22,411 39,723	0 0	10,000 50,000	177,000 346,000

Functional Agency Responsibilities: GFPB will be responsible for all work.

<u>Products</u>

- 1) A compliant long range Transportation Plan.
- 2) A Medical District Transportation Study.
- 3) A Downtown Access, Circulation and Streetscape Study.
- 4) A Sub-Area Traffic Study at Great Falls High School

WORK ELEMENT:

400 Transit Program Administration

<u>Objectives:</u> To provide program support, general administration, grant administration, and training in support of transit planning activities.

<u>Previous Work (FY12)</u>: Stayed abreast of federal/state requirements concerning grants, funding and planning. Improved 5303 grant reporting. Performed research for planning resources. Attended general transit-related meetings. Improved data-keeping methodologies. Performed general grant oversight. Updated the Coordinated Transportation Plan.

Methodology (FY13): All administrative functions necessary in support of transit planning activities will be performed. Quarterly progress and expenditure reports will be prepared and transmitted to the Planning Board to maintain federal funding support. Furthermore, this UPWP will be revised when deemed necessary. The FY 2014 UPWP for transit planning activities will also be developed under this line item. The Coordinated Transportation Plan will be updated.

The General Manager and ADA Administrator will participate in recognized and approved training programs in order to improve skills and capabilities. General Manager will assimilate regulations and codes to keep abreast of federal, state, and local requirements as they relate to the transit planning process. To maintain interaction and feedback with appropriate citizen and professional groups, the General Manager will participate with the TAC, PCC, GFTAC, citizen advisory boards, and others as needed. Grant administration functions will be performed.

<u>Staffing</u>: The staff hours for this project will be charged to this program with monthly verifiable time sheets for actual measurable work completed.

560 hrs = 14 weeks

	•			
Funding:	<u>PL</u>	<u>FTA</u>	Local	<u>Total</u>
GFTD (FY12) GFTD (FY13)	0 0	15,244 15,244	3,811 3,811	19,055 19,055

<u>Functional Agency Responsibilities</u>: The Great Falls Transit District will be responsible for all work.

Products:

- 1) An ongoing administrative program to carry out the transit planning function, including quarterly progress and expenditure reports.
- 2) FFY2014 UPWP work elements.

General Manager:

3) An updated Coordinated Public Transportation Plan.

WORK ELEMENT:

401 Transit Service Planning & Assessment

<u>Objectives</u>: To provide the citizens of Great Falls with acceptable transportation alternatives to single-occupancy private vehicles in the future. To continually assess transportation needs in both developed and developing areas. To provide intermodal options (e.g., bike and bus, park and ride, etc.). To afford viable public transportation during times of constrained financial resources.

<u>Previous Work (FY12)</u>: Re-analyzed impacts of fare changes on ridership and on passenger revenue. Maintained performance-indicator reports. Considered required service modifications for a more effective system. Assessed the effects of the downtown transfer center; researched possible improvements for the transfer center and for the transfer center's general management. Performed general planning for system improvements including route changes, schedule changes, and locations for amenities such as bus shelters. Performed general transit planning.

Methodology (FY13): Continuation of activities undertaken in FY12 including research to determine if there is the possibility additional service hours or routes could be added to the system in the future. Develop a plan for integrating items from the Transit Development Plan completed in 2011, when funding allows for expansion.

<u>Staffing</u>: The staff hours for this project will be charged to this program with monthly verifiable time sheets for actual measurable work completed.

1420 hrs = 36 weeks

Funding:	<u>PL</u>	<u>FTA</u>	Local	<u>Total</u>
GFTD (FY12)	0	30,718	7,679	38,397
GFTD (FY13)	0	30,718	7,679	38,397

<u>Functional Agency Responsibilities</u>: The Great Falls Transit District will be responsible for all work.

Products:

- 1) Monthly summary showing financial position and ridership summary by month.
- 2) On-going ridership tracking by route.
- 3) Grant applications and revisions.

Transit Staff:

4) System assessment documentation (e.g., survey results, locational needs, etc.).

WORK ELEMENT:

402 Transit Service Enhancement

Objectives: To improve service and ridership in existing transit system.

<u>Previous Work (FY12)</u>: Made beneficial changes to GFTD Internet site. Revised historical ridership data and current data for increased accuracy in analysis. Prepared National Transit Database reports. Provided monthly ridership analysis. Gathered information from public for planning purposes. Identified groups in community for marketing efforts.

Methodology (FY13): Continue to identify groups in the community for marketing efforts. Assess public reaction to routes, schedules, marketing tools, and alterations of such. Complete National Transit Database reports. Upkeep monthly ridership figures and summary figures for effective decision-making. Innovate in establishing new reports and figures to better shed light on important decisions for Great Falls Transit. Assess overall system functioning. Upkeep Internet site and general flyers and signs for maximum public awareness of system and system changes.

<u>Staffing</u>: The staff hours for this project will be charged to this program with monthly verifiable time sheets for actual measurable work completed.

485 hrs = 12 weeks

Funding:	<u>PL</u>	FTA	<u>Local</u>	<u>Total</u>
GFTD (FY12)	0	10,712	2678	13,390
GFTD (FY13)	0	10,712	2678	13,390

<u>Functional Agency Responsibilities:</u> The Great Falls Transit District will be responsible for all work.

Products:

- 1) Transit ridership by month (i.e., including intermodal).
- 2) Performance indicators by month.

Transit Staff:

- 3) Ridership comparisons by month.
- 4) Marketing tools.

WORK ELEMENT:

403 Transit ADA Implementation

<u>Objectives</u>: To ensure optimal use of Great Falls Transit District funds in meeting elderly and disabled transportation needs for both specialized and fixed-route transportation in accordance with Federal Americans with Disabilities Act (ADA) regulations.

<u>Previous Work (FY12)</u>: Continued activities undertaken in FY11. Maintained an open communication for planning purposes with elderly and disabled people in the community through the ADA Advisory Committee. Identified means to address transit and special transportation needs including efforts to assess both short and long-term paratransit needs of the community and efforts to evaluate organizational and fiscal means to address transportation needs. Performed a comprehensive cost-control study of ACCESS program. Closely monitored ACCESS service. Revised and improved ACCESS data reporting. Explored the possibility of expanding coordinated transportation with other agencies and 5310 providers in the Great Falls area.

Methodology (FY13): Continuation of activities undertaken in FY12. Plan additional sensitivity training for GFTD operators and other employees. Continue general administration of ACCESS program as well as records maintenance for future decision making. Research alternative means of serving seniors and people with disabilities through cost-effective programs. Study the consequences for seniors, people with disabilities, and for the ACCESS program of implementing fixed stops on the fixed route system. Devise plans to attract seniors and passengers with disabilities to GFTD's fixed routes.

<u>Staffing</u>: The staff hours for this project will be charged to this program with monthly verifiable time sheets for actual measurable work completed.

ADA Coordinator: 1708 hrs = 43 weeks Transit Staff: $\frac{1340 \text{ hrs}}{3048 \text{ hrs}} = \frac{34 \text{ weeks}}{76 \text{ weeks}}$

Funding:	<u>PL</u>	<u>FTA</u>	<u>Local</u>	<u>Total</u>
GFTD (FY12)	0	38,728	9682	48,410
GFTD (FY13)	0	38,728	9682	48,410

<u>Functional Agency Responsibilities:</u> The Great Falls Transit District will be responsible for all work.

Products:

- 1) Elderly and disabled transportation service database.
- 2) Elderly and disabled transportation service certification.
- 3) Elderly and disabled transportation service contract maintenance.
- 4) Elderly and disabled transportation service financial statement.
- 5) Elderly and disabled transportation service ridership (i.e., monthly).
- 6) ADA Advisory Committee minutes.

41.15.00 - TRANSPORTATION IMPROVEMENT PROGRAM

WORK ELEMENT:

600 TIP

<u>Objective</u>: To maintain a Transportation Improvement Program (TIP), which reflects the current implementation status of the transportation plan and transit development program, and conforms to Federal TIP guidance.

<u>Previous Work</u>: The Great Falls TIP was first adopted by the PCC during FY 1976, and has been updated on a regular basis, as needed. As well, the Administrative Amendment and process was used for minor updates.

<u>Methodology</u>: The TIP will be updated and/or amended. During the program period of the adopted TIP, revisions will be conducted as needed in response to changes in the transportation plan, project priorities, funding, etc., and in response to requests to include and modify transit funded programs and projects.

Air quality conformity determinations of the TIP will be conducted as appropriate and in accordance with the Clean Air Act Amendments of 1990 and the latest transportation funding act. Interagency consultation procedures will be followed, as appropriate.

Staffing:	Administr	<u>ative</u>	<u>Tech</u>	<u>nical</u>	<u>Clerical</u>
(Weeks)	0		3	3	2
Funding:	<u>PL</u>	<u>State</u>	<u>FTA</u>	<u>Local</u>	<u>Total</u>
GFPB (FY12) GFPB (FY13)	5,264 6,926	816 1,074	1,000 0	420 0	7,500 8,000

Functional Agency Responsibility: GFPB will be responsible for all work.

Product: An approved Transportation Improvement Program.

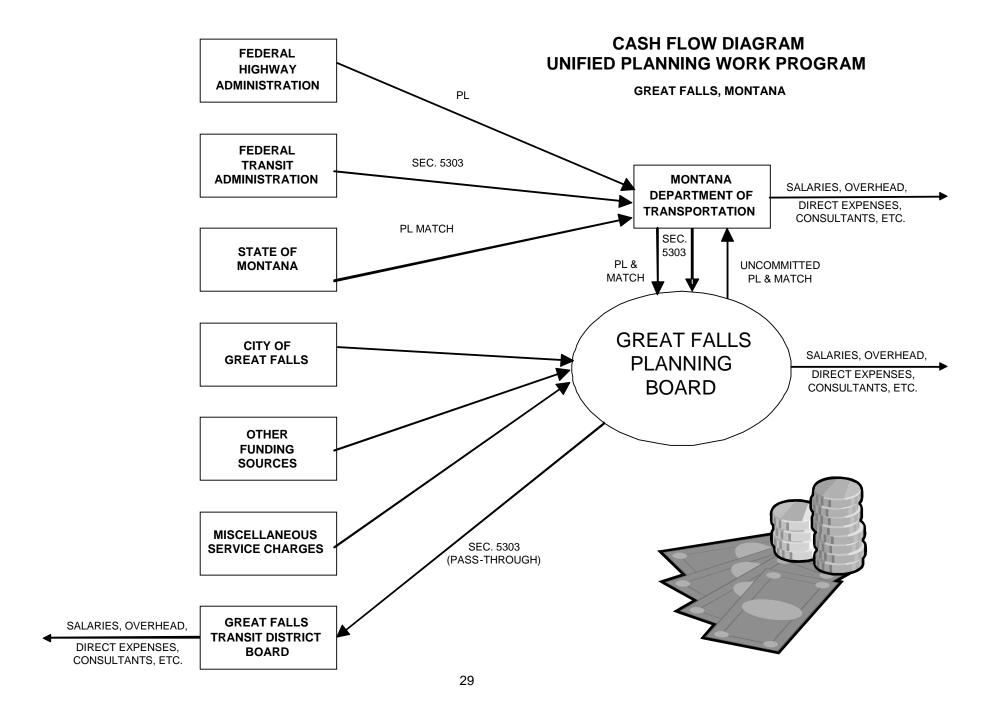
TABLE 1
FEDERAL FISCAL YEAR 2013 FUNDING SUMMARY
(OCTOBER 1, 2012 - SEPTEMBER 30, 2013)

	FFY 2012	FFY 2012				(SOURCE	S		С	ISBURS	EMENT
WORK ELEMENT	EST. ACTUAL EXPENDITURE	ESTIMATED COST	ESTIMATED COST	PL	State	FTA 5303	SHPO	TIF	LOCAL	СРВ	MDT	GFTD
41.11.00-PROGRAM SUPPORT & ADMIN												
100 PROG ADMIN & PARTICIPATION	84869	92000	80000	64935	10065	0	0	0	5000	80000	0	0
101 SERVICE	23544	26000	16000	9524	1476	0	0	0	5000	16000	0	0
41.12.00-GEN DEV & COMP PLANNING												
200 INFO & DATABASE PROGRAM	34989	35000	72000	49351	7649	0	0	0	15000	72000	0	0
202 LAND USE & DEVELOPMENT REVIEW	119587	138000	100000	0	0	0	0	0	100000	100000	0	0
203 GROWTH POLICY DEV & IMP	50631	52000	70000	0	0	0	_	31000	39000	70000	0	0
204 HISTORIC PRESERVATION	42688	26520	27500	0	0	0	5500	0	22000	27500	0	0
41.13.01-LR TRANS PLNNG-SYS LEVEL												
300 TRANS PLAN IMPL & PROJ DEV	73607	82778	95000	82251	12749	0	0	0	0	95000	0	0
301 TRANS SYSTEM DATA BASE PROG	40031	46000	38000	32900	5100	0	0	0	0	38000	0	0
302 TRANS PLANS, ANALYSIS, ETC	43863	177000	346000	256277	39723	0	0	0	50000	346000	0	0
41.14.00-SHORT RANGE TRANS PLNNG												
400 TRANSIT PROGRAM ADMIN.	18588	19055	19055	0	0	15244	0	0	3811	0	0	19055
401 TRANSIT SERV PLNNG & ASSESS	21677	38397	38397	0	0	30718	0	0	7679	0	0	38397
402 TRANSIT SERVICE ENHANCEMENT	7229	13390	13390	0	0	10712	0	0	2678	0	0	13390
403 TRANSIT ADA IMPLEMENTATION	57901	48410	48410	0	0	38728	0	0	9682	0	0	48410
41.15.00-TRANS IMPROVEMENT PROG.												
600 TRANS IMPROVEMENT PROGRAM	6205	7500	8000	6926	1074	0	0	0	0	8000	0	0
TOTALS			971752	502164	77836	95402	5500	31000	259850	852500	0	119252

TABLE 2 FUNDING PRORATION (OCTOBER 1, 2012 - SEPTEMBER 30, 2013)

WORK ELEMENT	RECIPIENT		FUNDING PRORATION PERCENTAGES			
		PL*	FTA 5303	SHPO	LOCAL	TOTALS
100 TRANSP. PROG ADMINISTRATION	Planning	94%	0%	0%	6%	100%
101 SERVICE	Planning	69%	0%	0%	31%	100%
200 INFO. & DATABASE PROG.	Planning	79%	0%	0%	21%	100%
204 HISTORIC PRESERVATION	Planning	0%	0%	20%	80%	100%
302 TRANSPORTATION PLANS, ANALYSES,	Planning	86%	0%	0%	14%	100%
ASSESSMENTS & CONSISTENCY DET. 400 TRANSIT PROGRAM ADMINISTRATION	GFTD	0%	80%	0%	20%	100%
401 TRANSIT SERV PLNG & ASSESSMENT	GFTD	0%	80%	0%	20%	100%
402 TRANSIT SERVICE ENHANCEMENT	GFTD	0%	80%	0%	20%	100%
403 TRANSIT ADA IMPLEMENTATION	GFTD	0%	80%	0%	20%	100%
600 TIP	Planning	100%	0%	0%	0%	100%

^{*} Includes State match of 13.42%.



COST ALLOCATION PLAN

INTRODUCTION:

The following plan provides a procedure for preparing reimbursement requisitions for PL-104 (f), FTA Section 5303 and other planning funds received by the Great Falls Planning Board.

IDENTIFICATION OF COSTS

The costs encountered in conducting this work program are delineated below by type:

<u>Direct</u>	Indirect	Fringe Benefits
Salaries Mileage Advertising Travel Interview & Moving Printing & Publication Staff Training Costs Consultants Other	Legal Services Reproduction (Rental & Paper) Office Supplies Audit Services Postage Dues & Subscriptions Telephone Office Equipment & Maintenance	FICA PERS Industrial Accident Unemployment Insurance Sick Leave Vacation Paid Holidays Employee Health Insurance Military Leave Jury Duty
	Rent	

ALLOCATION OF COSTS

Direct costs will be charged to the work program line items to which they apply. A record of staff time and expenditures will be kept to document expenses incurred against each line item.

The rates for indirect costs as listed above have fluctuated significantly during the past several years. Therefore, based on a recommendation by the Audit Unit of the Montana Department of Transportation, a rate of 43% of direct salary expenditures for indirect costs will be used. This rate represents an average for the past five years. The rate is a predetermined fixed rate, which is not subject to change. The calculated rate will be applied to the Unified Planning Work Program fiscal year of October 1 through September 30. This rate is supported by an indirect cost allocation plan submitted to the Montana Department of Transportation and the Federal cognizant agency.

Fringe benefits will be calculated at a rate of 55% of the direct salaries charged to each line item. This rate is a predetermined fixed rate, which is not subject to change. This rate is supported by documentation submitted to and approved by the Montana Department of Transportation.

The degree of participation by each funding agency is based on the participation percentages that have been determined for each line item. Each funding agency will be billed their share of the total charges made against each line item according to the percentages indicated in the Funding Proration Table