

Item:	Great Falls High School, 1900 2 <sup>nd</sup> Avenue South, Building Addition and Landscape / Parking Plan
Applicant:	Great Falls Public Schools
Representative:	Jana Cooper, TD & H Engineering
Presented By:	Troy Hangen, Planner II, Planning and Community Development
Action Requested:	Approve the submitted design with conditions.

#### **Suggested Motion:**

1. Board Member moves:

"I move that the Design Review Board (approve/approve with conditions/deny) the Design Review Application for the building addition and landscape/parking plan of Great Falls High School located at 1900 2<sup>nd</sup> Avenue South, as shown in the conceptual development plans contained within this report and provided by the Applicant, subject to the conditions of approval."

2. Chairman calls for a second, Board discussion, public comment, and calls the vote.

## **Overall Project Description:**

The applicant is proposing a building addition and landscape/parking plan for the 15.6 +/- acre parcel encompassing Great Falls High School. The proposed new addition connecting the historic structure to the north and the modern addition to the south will be approximately 62,000 square feet. In addition to the proposed building, the site will include an alteration to the parking lot layouts, new parking areas, new landscaping, and new parent drop-off and bus drop-off lanes.

## Exhibit 28-1 Standards and Guidelines for specific projects and buildings:

The proposed building expansion is designed to complement rather than replicate the historical elegance and charm of the existing main high school building along with providing touches of modern architecture. The proposed building materials are consistent with the existing nearly 90-year old High School that was added to the National Register of Historic Places in 2013. Various shades of terra cotta, grays, and earth tone browns drape the façade with touches of modern CMU blocks and metal panels (see material board attached in the Development Drawings). The new building expansion, known as the "HUB", has been strategically designed to take advantage of the site's natural sloping terrain. The proposed new entries on the west and east are set back from the road for safety precautions, yet are still designed with prominence and importance. Staff feels that the proposed addition is consistent with Exhibit 28-1.

# **Conformance with Title 17**

The proposed addition has been reviewed for conformance with the applicable sections of Title 17 - Land Development Code of the Official Code of the City of Great Falls (OCCGF), including but not limited to zoning, setbacks, building height and lot coverage.

In addition to the HUB connection, the site plan includes parking and landscape changes. The OCCGF (Chapter 36) provides three parking calculations for senior high schools. The greater requirement is the required amount. These calculations are as follows:

- a) 2 per classroom plus 1 for each 4 students the school is designed to accommodate,
- b) 1 per 5 seats in the auditorium or gymnasium, or
- c) 1 per 50 square feet of assemblage area whichever is greater.

The applicant has chosen "2 per classroom plus 1 for each 4 students the school is designed to accommodate". Using this calculation, the design would need to incorporate 574 spaces. The site has 418 existing spaces and the proposed site plan brings it to a total of 424. Additional spaces are being sought out by the applicant on neighboring parcels. Staff will continue to work with the applicant as additional parking is developed. For purposes of determining parking code compliance for this project, the Director of Planning and Community Development has indicated that as long as parking is not reduced over the current condition, that the proposed parking plan will be considered compliant because the HUB building addition is not triggering any increase in school enrollment. Because current parking demand is not being changed, the proposed additional 6 spaces only brings the project closer to compliance.

The applicant has incorporated effective pedestrian connectivity within the site. Sidewalks have been proposed throughout the site for circulation to various areas and the parking lots.

The site redevelopment will have impervious surfaces of more than 15,000 square feet; therefore, the developer has provided a stormwater management plan. The plan is presently being reviewed by the Public Works Department, and an approval prior to the issuance of building permits is necessary.

The applicant has provided an outdoor lighting plan which is in compliance with the requirements of OCCGF Chapter 40 - Outdoor Lighting. The proposed lighting plan provides internal lighting and lighting that surrounds the perimeter of the site to provide adequate lighting for the various drop-off locations and parking lot. The fixtures are full downcast to prevent light pollution into the surrounding residential areas.

The OCCGF Chapter 44 – Landscaping, requires a minimum of fifteen percent of the gross property area to be designated as interior landscaping. The site plan, with all the changes, exceeds the fifteen percent requirement due to a large amount of open space and existing trees that will still remain after the improvements are constructed. The OCCGF further requires one (1) tree and seven (7) shrubs planted and maintained per four hundred (400) square feet, or fraction thereof, of required interior landscaping. The applicant has proposed shrubs on the site in locations such as within new parking lot islands and nearby new building entry areas. Much like with the Giant Springs Elementary School project from last year, staff can approve a site plan that contains a reduced number of proposed shrubs. The District has indicated concerns

about school grounds safety and maintenance responsibilities associated with providing all the shrubs required by code.

The existing site has a total of 189 trees per the submitted Landscape Plan. The plan also notes that 73 trees are proposed to be removed and a total of only 62 replanted. Some of the trees proposed for removal are in the right of way of  $2^{nd}$  Avenue South and  $20^{th}$  Street South. Staff is working with the City Forester on possible options to preserve up to three existing boulevard trees on  $2^{nd}$  Avenue South. For  $20^{th}$  Street South, the applicant is requesting removal of additional City trees to widen the street for a bus lane as well as install a new 8-foot wide sidewalk. All removal and replacement of any these trees require approval by the City Forester.

In addition to the shortage of replanted trees to at least meet the existing present number being proposed for removal, there is a shortage of boulevard trees proposed per OCCGF 17.44.2.030 (C). The code states, "At least one (1) canopy type tree shall be planted and maintained in the boulevard section for each thirty-five (35) lineal feet of street and avenue frontage or portion thereof." The proposed landscape plan has boulevard trees spaced from 52 feet apart to 82 feet on center. Using the code ratio of 1 tree per 35 feet of linear feet of boulevard, approximately 13 total trees would need to be added along 20<sup>th</sup> Street South and 5<sup>th</sup> Avenue South. Finally, staff notes that a few of the proposed re-worked parking lot areas between the existing gymnasium building and 5<sup>th</sup> Avenue South do not contain landscaping in terminated island areas.

The applicant is proposing signage on the building. Examples of these signs have been included in the attached development drawings. This proposed signage will be reviewed under a separate application.

# Additional Public Hearings for the Project:

The development is one of the cornerstone projects being funded by the approximate \$100 million bond approved by Cascade County voters last year. Presently, 91 of the original 100+ school lots are in the process of being aggregated into one single lot. Approval for said aggregation has been granted by both the Planning Advisory Board and City Commission. The main reason for the proposed lot aggregation is because the placement of the "HUB" addition over existing lot lines creates setback issues.

The new addition (HUB) has been a main topic of conversation at the May and June Historic Preservation Advisory Commission (HPAC) meetings. With over 100 years of working knowledge of the school combined, the members have strong ties and opinions about the proposed look and connection to the existing structures and land. The overall consensus of HPAC Board members is favorable. They approve of the color palette and materials along with the overall design scheme and connection to the north and south structures. The only concern about the overall design the Board discussed was the new east and west entries into the HUB. For the west entry, members of the Commission suggested that the architect look into window and doorway patterns that would be more consistent with the existing historic building. For the east entry, replacement of the metal canopy and some brick column work was suggested. The architect indicated that these concepts would be explored, and that revisions could still be provided to the City. Finally, a meeting with the City of Great Falls Board of Adjustment was held June 18, 2018, to discuss this project along with three other schools connected to the \$100 million bond. The reason for the meeting was due to Montana Code Annotated (MCA) 76-2-402. Local zoning regulations -- application to agencies which states:

*"Whenever an agency proposes to use public land contrary to local zoning regulations, a public hearing, as defined below, shall be held.* 

(1) The local board of adjustments, as provided in this chapter, shall hold a hearing within 30 days of the date the agency gives notice to the board of its intent to develop land contrary to local zoning regulations.

(2) The board shall have no power to deny the proposed use but shall act only to allow a public forum for comment on the proposed use."

During this meeting, Superintendent Tammy Lacey reiterated that the following deviations from code were being requested of the Great Falls High School project: 1) a reduced total shrub count and, 2) a reduced boulevard tree count due to the proposed greater spacing between trees than is typically required.

# **Conclusion and Recommendation:**

As noted earlier in the agenda report, staff has assessed the project and concludes that it is largely consistent with Exhibit 28-1 and Title 17 of City code. Although the number of parking spaces does not specifically conform to the ordinance, parking is being increased without any building construction that will increase parking demand. The proposed shrub count for the project is consistent with the approach used for the new Giant Springs School project. Staff is still finalizing its review of the proposal in terms of permission for boulevard tree removal, the final number for any tree replacement, and the spacing and number of boulevard trees. Staff resolution of this issue should be a condition of project approval. Otherwise, Staff supports this application and recommends approval of the school addition and landscape and parking plan of Great Falls High School with the following conditions:

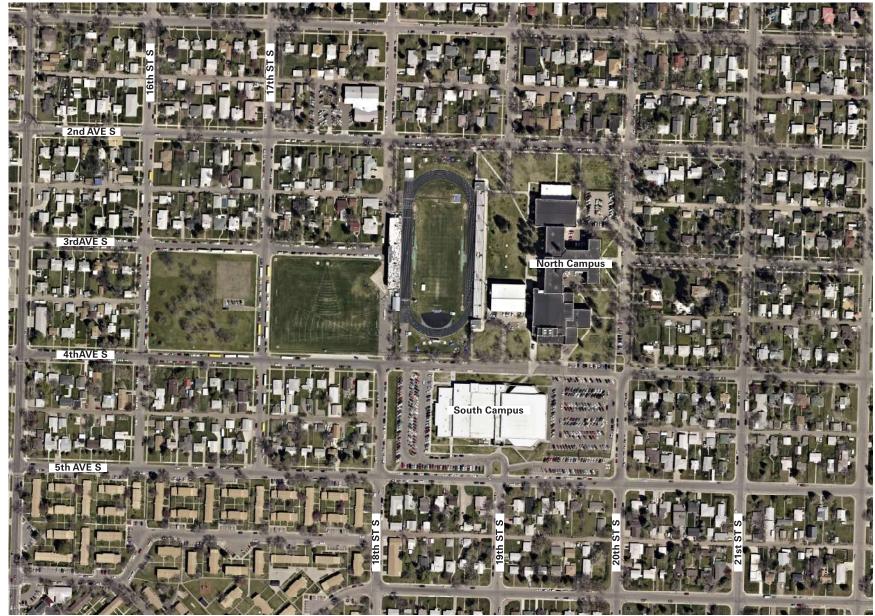
## **Conditions of Approval:**

- A. With the exception of items outlined in the staff report, the proposed project shall be developed consistent with all codes and ordinances of the City of Great Falls, the State of Montana, and all other applicable regulatory agencies.
- B. If after the approval of the conceptual development plans as approved by this Board, the owner proposes to expand or modify the conceptual development plans, the Director of the Planning and Community Development Department shall determine in writing if such proposed change would alter the concept for one or more review criteria. If such proposed change would alter the plan, the proposal shall be resubmitted for review as a new application.
- C. Applicant must abide by all aspects of Code 12.15.010 pertaining to tree removal and replacement in the public right-of-way.
- D. The applicant shall work with the City to resolve the spacing and final number of boulevard trees prior to the issuance of any building permit.
- E. Building permit plans shall be modified to provide bicycle rack specifications consistent with code requirements.

Exhibits: Project Narrative Aerial Map Site Photos Building Perspectives Development Plans

CC: Dave Dobbs, City Engineering Patty Cadwell, Neighborhood Council Coordinator Jana Cooper, TD&H Engineering

# GREAT FALLS HIGH SCHOOL / NEIGHBORHOOD CONTEXT



GPD





## **GREAT FALLS HIGH SCHOOL** / ADDITION AND RENOVATION

DESIGN NARRATIVE ARCHITECTURAL DESIGN NARRATIVE

Known as "The Electric City", Great Falls, MT was noteworthy early on for its hydroelectric power, copper processing and, later, oil felds, Foundad in 1983 and incorporated in 1988, Great Falls had a post diffes, lumber yard and mill, bank, school, and newspaper as well as a station large the Great Knother Rollwer, By 1980, Great Falls symmetrical. Cartexinar giff an astrophan localed over 880 acress of parkinst, studied states and boulerastis with electricity and telephones. Great Falls continued to enjor growth and industricus developments for develates.

By 1030, Great Falls had grown to rearly 20.000 inhabitants and Great Falls High School opened their doors that Fall. The Late Collegiate Revival splike building was designed by Bird & Van Feylingen , a local tim, and Corth & Boerner Architects of Minneapola. The target symmetrical Main building was lasked on the falcational Register i falshoor Paces on 3173 and features and socio bell sover contaits trick, symmetrical Main building was lasked on the falcational Register i falshoor Paces on 3173 and features and socio bell sover contaits trick, plater onlegas and walls, cak tim and cabinetry, terrazio and hardwood floors as well as the original light fistures in the corridos and Audetrium.

A 1954 addition, designed by Molver, Hess & Haugsjaa Architects, added a second floor to the southeast correr of the school to accommodate the choir, crichestra and band program, In 1963, Molver & Hess designed another addition of the east extensive plavation forming a "To" designed another addition of the second floor. This addition allo created an eve weat Main Entrance to the school which reinforces an east-west avail relationship oppose the Bell Tower entrance. Both of these additions fail which the period of submittance and east-static additional to the school that the Chevice of the school to the school which reinforces an east-west avail relationship oppose the Bell Tower entrance. Both of these additions fail which the period of submittance and are as therefore. Bed on the National Register Orision Filosce Filosce.

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Healthy, Safe and Secure Environment Personalized Learner Centered Community Pride Technology Stewardship

DESIGN APPROACH: Great Falls High School - Narrative Out[ining the Proposed Addition

The following overview addresses the proposed addition to Great Falls High School and how it relates to the landmark school and site. Areas of significance within the historic school and site have been gleaned from the National Register of Historic Places Registration Form dated 32013.

Programmatically, the proposed addition serves six primary purposes

regularizations, me proposed autoion servers as primary pulposes. I - The addition servers as an indoor line between the historic building and the detached South Campus. The link addresses ADA concerns, access in indement weather, and security concerns of having outdoor connections within the campus. A single entry is performed to addition of the server and the security concerns of having outdoor connections within the campus. A length entry is performed to addition of the server and the security of the server benefits of the server and the server and display to addition of the endoor of the server and the server and the server and the server of the server and the server as a weather and the server and the serve

station, a grin detailed thouse ontoal Career and Technical Education spaces including shops, labs and classrooms focused on supporting project based learning skills. 6. Last, the new solidation will house the major service areas of the school including, loading dock, kitchen, custodial area, boiler room and electrical room.

The layout, massing, and detailing of the new addition was developed to both meet the program needs outlined above as well as reinforce the defining characteristics of the landmark campus. Primary defining characteristics of the historic school and district include the sking, architectural system, massing, materially and outling importance of education within the community.

The sting of the historic campus arranged the school and stadium on parallel north/south axes and the primary entry, tower, flag pole and stadium (50 yard (mit) oriented on an east/vers and centered on bit Ave S. The tower immediately locations and uturban licentary, South Campas, The House, construction (177) and 1137 vers block areas and the S. Loud of the house, how center of the proceed additional states and the state of the state areas and the block areas and the proceed addition will span from the southern edge of the historic building to the northern edge of the Frield House, Nev entries in the addition (both the east and weat) are centered on this Ave S in keeping with the historic early. The proceed addition will span from the southern edge of the historic building to the northern edge of the Frield House. Nev entries in the addition the school building building building and the school Last, the new addition additions for the removal of the triff's floatianal, Method House, the mode of the building the middle of the Law.

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HPAC & DRB SUBMITTAL / MAY 2, 2018



EXISTING CONDITIONS





EXISTING SOUTH BUILDING PHOTOS

















architects







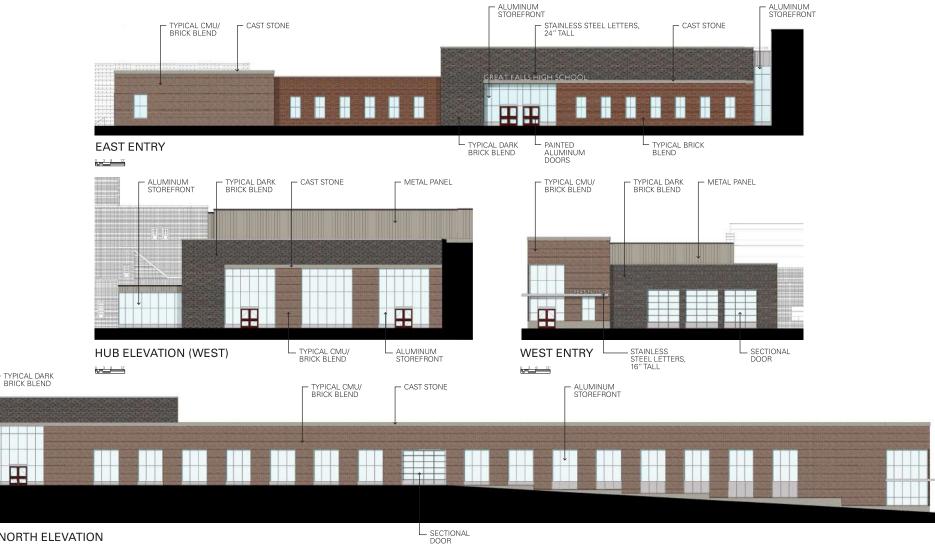






No. of Concession, Name

# **GREAT FALLS HIGH SCHOOL /** BUILDING ELEVATIONS

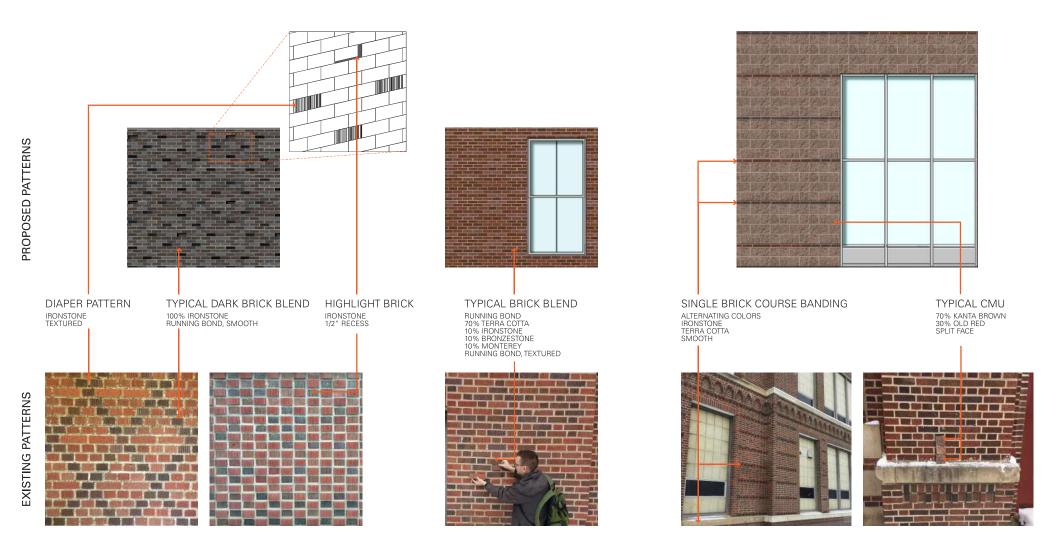


**OVERALL NORTH ELEVATION** 

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# **GREAT FALLS HIGH SCHOOL /** MATERIALS AND BRICK DETAILING



NE45

bassetti

architects

TD&H

GPD

HPAC & DRB SUBMITTAL / MAY 2, 2018

# **GREAT FALLS HIGH SCHOOL /** OTHER BUILDING VIEWS



OVERALL NORTH AND WEST FACADES

NOTE: TREES AND OTHER PLANTS NOT SHOWN



HUB ENTRIES

WEST ENTRY

NOTE: TREES AND OTHER PLANTS NOT SHOWN



NOTE: TREES AND OTHER PLANTS NOT SHOWN

GPD





# GREAT FALLS HIGH SCHOOL / VIEW FROM 20TH ST. SOUTH



OVERALL EAST ELEVATION

NOTE: TREES AND OTHER PLANTS NOT SHOWN

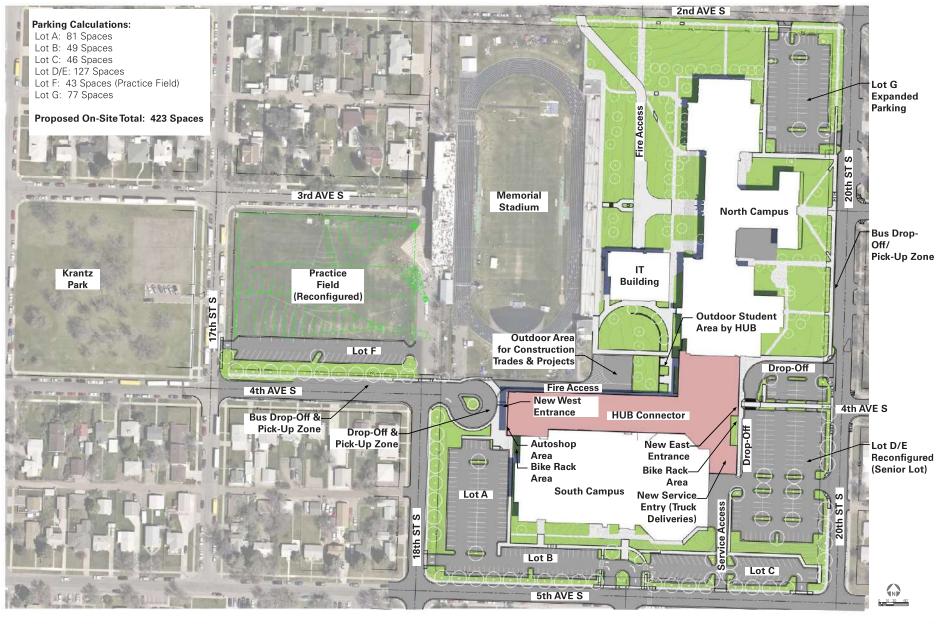


EAST ENTRY

NOTE: TREES AND OTHER PLANTS NOT SHOWN



# GREAT FALLS HIGH SCHOOL / UPDATED CAMPUS SITE PLAN





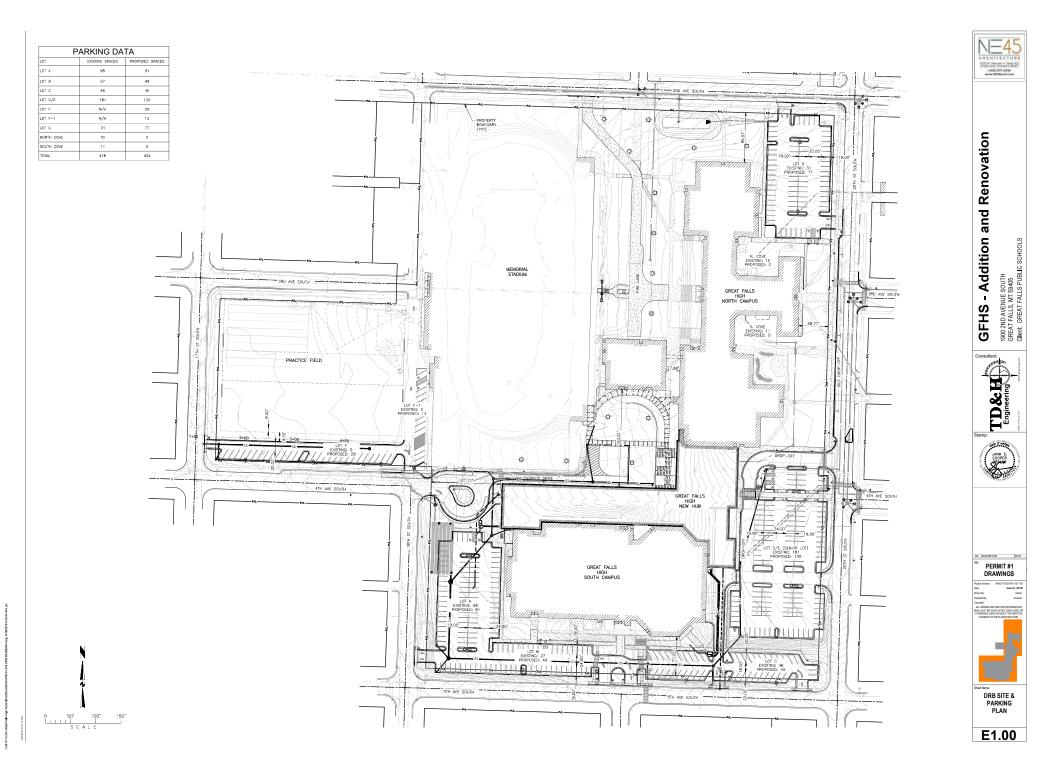
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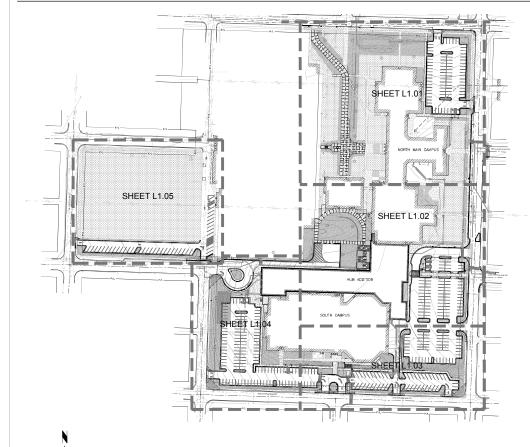
insultant:

1900 2ND AVENUE SOUTH GREAT FALLS, MT 59405 Clent GREAT FALLS PUBLIC SCHOOLS

#### LANDSCAPE SHEET MAP

80' 160' 240

SCALE



#### GENERAL NOTES

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#### PLANTING NOTES

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LANDSCAPE SHEET INDEX

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 CONTAINER
 PINK FLOWERS
 12–18"
 12–18"

 CONTAINER
 PURPLE FLOWER
 24"
 24"
 RED ROCKS PENTESMON CARADONINA SALIVA 1 GAL

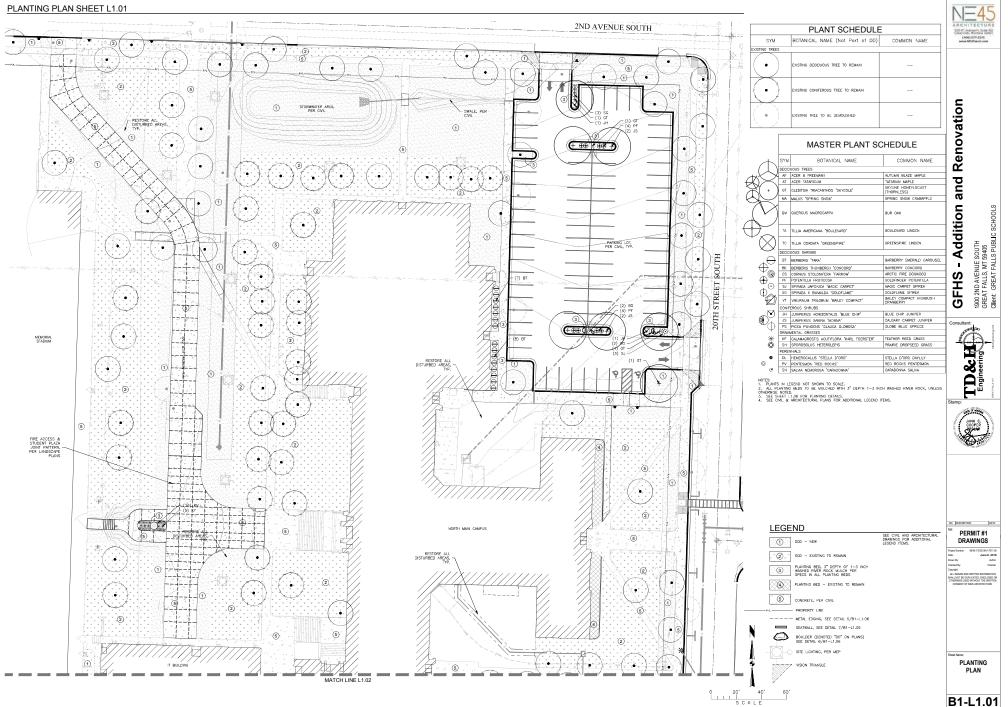


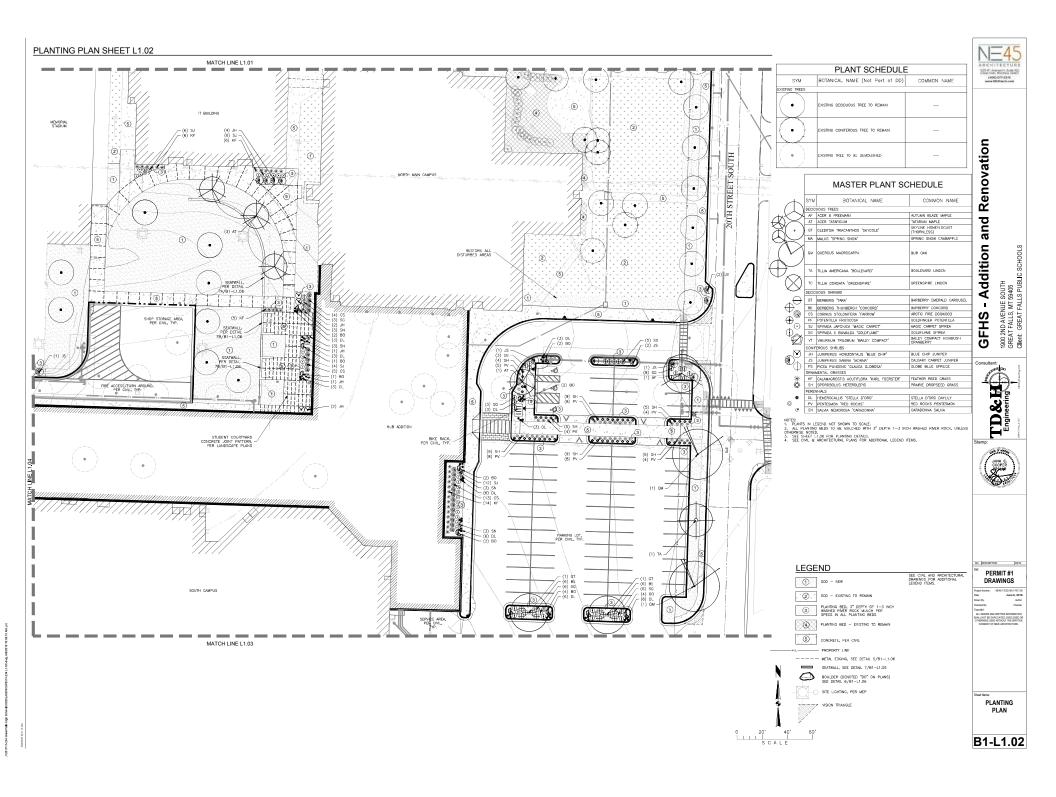


DRAWINGS

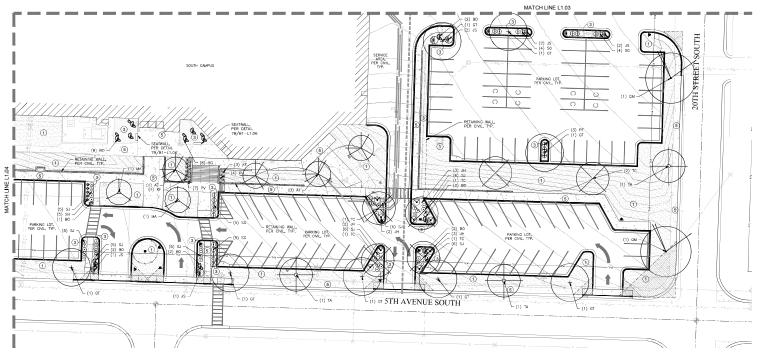


NOTES & LEGEND B1-L1.00





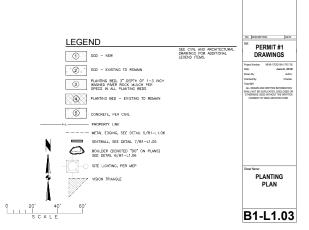




PLANT SCHEDULE			
SYM	BOTANICAL NAME (Not Port of DD)	COMMON NAME	
EXISTING TREES			
$\left  \cdot \right $	EXISTING DECIDUOUS TREE TO REMAIN		
$(\cdot)$	EXISTING CONFEROUS TREE TO REMAIN		
$(\cdot)$	EXISTING TREE TO BE DEMOLISHED		

	MASTER PLANT SO	CHEDULE
SYN	BOTANICAL NAME	COMMON NAME
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	MALUS SPRING SNOW	SPRING SNOW CRABAPPLE
Э	QUERCUS MACROCARPA	BUR OWK
TA	TILLIA AMERICANA 'BOULEVARD'	BOULEVARD LINDEN
) TC	TILLIA CORDATA 'GREENSPIRE'	GREENSPIRE LINDEN
DECI	DUCUS SHRUBS	
	BERBER'S 'TARA'	BARBERRY EMERALD CAROUSE
- BE	BERBER'S THUNBERGI 'CONCORD'	BARBERRY CONCORD
CS CS	CORNUS STOLONFERA "FARROW"	ARCTIC FIRE DOGWOOD
PF	POTENTILLA FRUTICOSA	COLDFINGER POTENTILLA
(•) SJ	SPIRAEA JAPONICA 'WAGIC CARPET'	MAGIC CARPET SPIREA
A SG	SPIRAEA X BUMALDA 'GOLDFLAME'	GOLDFLAME SPIREA
ð v	VIBURNUM TRILOBUM 'BAILEY COMPACT'	BAILEY COMPACT HIGHBUSH CRANBERRY
CON	FEROUS SHRUBS	
) ] JH	JUNIPERUS HORIZONTALIS BLUE CHIP	BLUE CHIP JUNIPER
JS JS	JUNIPERUS SABINA 'MONNA'	CALGARY CARPET JUNIPER
) <u>ps</u>	PICEA PUNGENS "GLAUCA GLOBOSA"	GLOBE BLUE SPRUCE
	AMENTAL GRASSES	
<u>∦ k</u> F	CALAMAGROSTIS ACUTIFLORA 'KARL FOERSTER'	FEATHER REED GRASS
Ф <u></u> зн		PRAIRIE DROPSEED GRASS
PERI	INNIALS	
Ø DL	HEMEROCALLIS 'STELLA D'ORO'	STELLA D'ORO DAYULY
PV		RED ROCKS PENTESMON
O SN	SALVIA NEMOROSA 'CARADONNA'	CARADONNA SALIVA

ALL PLANTING BEDS TO BE MULCHED WITH 3 DEPTH 1-3 MOUTHER OTHERWISE NOTED.
 SEE SHEET LIDG FOR PLANTING DETAILS.
 SEE CAUL & ARCHITECTURAL PLANS FOR ADDITIONAL LEGEND ITEMS.





**GFHS - Addition and Renovation** SCHOOLS 1900 2ND AVENUE SOUTH GREAT FALLS, MT 59405 Client GREAT FALLS PUBLIC SC

Consultant

Engineering

William Cr. Co. Co. JANA C. COOPER

