JOURNAL OF COMMISSION WORK SESSION March 4, 2014

City Commission Work Session Civic Center, Gibson Room 212 Mayor Winters presiding

CALL TO ORDER: 5:30 p.m.

ROLL CALL: City Commissioners present: Michael J. Winters, Bill Bronson, Fred Burow, Bob Jones, and Bob Kelly.

STAFF PRESENT: City Manager; Deputy City Manager; City Attorney; Directors of Fiscal Services, Park and Recreation, Planning and Community Development, and Public Works; Senior Transportation Planner; Fire Chief; Police Chief; and the Deputy City Clerk.

1. <u>RIVER'S EDGE TRAIL MAINTENANCE PLAN</u>

Park and Recreation Director Marty Basta introduced Senior Transportation Planner Andrew Finch, TD&H Engineering Trail Consultant John Juras, and Giant Springs State Park Manager Jason Pignanelli. Director Basta, Mr. Finch, and Mr. Juras provided and discussed a PowerPoint presentation on the Rivers Edge Trail Maintenance Plan.





Trails Working Group

Established in 1991 to guide development of new rail-to-trail being developed along Black Eagle Dam portion of the River (south side). Because of different ownership and maintenance of the various trail segments, this group was essential to the "piecing together" of the Trail over the last 20 years.

Began as "interested individuals and staff", eventually settled upon participation from: Recreational Trails, Inc.

- City Planning
- City Park & Recreation
- City Engineering
- MDT FW/P
- PP&L Montana
- City Police Department



Trails Working Group (continued)

While originally tasked with building the trail, the TWG now acts largely as a forum for operation of the Trail. The TWG provides for continual and on-going multi-agency coordination to ensure a seamless experience for users through:

- Cooperative pursuit of grants
- A venue to communicate problems, needs, upcoming events, and trail development or promotion efforts of mutual interest and to find solutions with the input of peers
- A consensus-building forum to ensure mutual support for trail efforts
- Although each agency has slightly differing goals and objectives, the group's current broad priorities are:
- Filling the gaps in the trail system
 Connecting to neighborhoods and on-street facilities
- Enhancing the visitor and user experience, and expanding awareness of the Trail as a destination
- Ensuring a safe, predictable and convenient trail system one component of which is MAINTENANCE

CITYOFGREATFALLS MONTANA

Value of Maintenance Plan

A trail is an <u>asset</u>, owned by the City and others. As a public asset, built largely with public dollars, the trail sees much of the recreational use of residents and visitors to the Great Falls area. It is incumbent upon trail managers to ensure the public investment is well cared for and is, therefore, safe and functional, both for present and future users.

A Maintenance Plan provides the <u>framework</u> for ensuring the Trail serves its intended purpose. It provides answers to not only the "What," but "Who," "When," and (sometimes) "How." It also makes a good start at the all important bottom line - "How Much".

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Why Now?

Ad-hoc or "as needed" trail maintenance can work when a facility is relatively new, relatively small and has an active, experienced trail manager with intimate knowledge of its condition and needs...

River's Edge Trail is now aging, has expanded beyond "small", and may soon lose its most experienced manager.



Age, Size, and Experience

- 1. Our trail is aging, and trail managers are concerned. Trails are overlaid, on average, at about 17 years – most asphalt segments are nearing or beyond that age.
- 2. Only a few miles long in 1990, the success of the Trail has been largely due to its continued expansion to connect the entire community (21 paved miles).
- 3. Our long-time trail manager, with intimate knowledge of trail assets and needs, will be retiring in the next few years.
- 4. Finally, as major facilities need repair or maintenance, cost becomes more and more important.





		River's Edge Trail System - Trail Seg	ments Inventory				
		Segment		City O.F.	Distance	Width.	Distance.
		No. Trail Segment SOUTH SHORE TRAILS	Description	Number	(feet)	(feet)	(miles)
		S-1 Warden Park S-2 Overlook Drive 1 C	Separated trail through Warden Park Asphalt curbusik	MDT project	1759 946	9	0.33 0.18
		S-3 Unerook Unite 2 S-4 Broadwatur Bay S-5 Balander Services Burgers	Separated trail from Odd Fellows to intersection with River Dr S	MD1 project	2556	10 10 Varies	0.48
		S-6 River Dr South W8 Weissmann Bridge	Separated trail from N River Dr to S River Dr crossings. River crossing	1029.1	1827	8	0.35
T		S-7 Riverside Rail Yard S-8 Rail Berm	Separated trail from Railyard to Dog Park		1737 6469	8	0.33 1.23
	A dender o	98 9th Street Bridge S-9 River Dr North	MDT bridge over river Separated trail from Dog Park to Falls Const pionic table	MDT Project	1250 3317	8	0.24 0.63
		S-10 Rat rat S-11 FWP West Segment S-12 FWP Fast Segment	Separated trait from Fails Construction to Gaint Springs kit Underpass Giant Springs Rd to Lewis and Clark Overlook Lewis and Clark Overlook to Consked Fails Overlook	O.F. 1029.1	11357 11559 4021	10	2.15 2.19 0.76
	miles	S-13 South Shore Network NORTH SHORE TRAILS	Single Track	0.1.1023.5	63478	10	12.02
		N-1 Bay Drive separated trail N-2 Bay Drive separated trail	10' wide Separated trail 10' wide Separated trail	O.F. 1306.5 O.F. 1126.9	2526 1310	10	0.48
		N-3 Courthouse Trail N-4 West Bank Park Sidewalks	10' wide Separated trail Narrow Sidewalk	O.F. 1029.1	1087	4	0.21 0.34
month		N-5 West bally Park Tail N-6 Wastewater Plant N-7 Refinery to Back Facile	Separated Trai Separated Trai	O.F. 1306.0 O.F. 1306.0	2070	10	0.39
		N-8 North River Rd N-9 Former Service Road	Separated Trail Separated Trail from N River Rd to BE Powerhouse Complex	O.F. 1306.1 O.F. 1306.1	2757 4047	10	0.52
		N-10 Black Eagle Power House T-1 Trailrace Island	Separated Trail through BE Dam complex Gravel & Concrete		2111 2695	Varies	0.40
		N-11 North Shore Network	Single Track		48050	Varies	13.20
		OVDR Overlook Drive TAP Project 2015 10TH Warden Bridge Bike/PED Trail	Curbwalk Separated Trail/Curbwalk		1460 3785	8	0.28
		SRC Sun River Connector 6TH 6th St SW Underpass	Future Trail Separated Trail	O.F. 1576	2800 1078	10	0.53 0.20
		RVC Riverview Connection WG Westgate Continuation	Separated Trail Separated Trail	O.F. 1596	3300 1500	8	0.63 0.28
		B-1 Black Eagle Connector B-2 Black Eagle Community Center Trail Monte Connector	MosBy separated trail		1040 1609 1500	9	0.30
Loomo		GP Gibson Park Loop ERP Elks Riverside Park Loop	Separated Trai Separated Trai		7386	6	1.40
Diversion Printer	Burgl Cognonto	38-1 38th Street Connection 38-2 38th Street Connection	Separated Trail Separated Trail		1174 2814	10	0.22 0.53
River's Edge Trail –	Rural Segments	GS-1 Giant Springs Spur GS-2 Giant Springs Spur through Heritage Park	Separated Trail from GS Rd to Springs Loop Route - G.S. Tunnel to Springs to RET		6391 2949	Varies Varies	1.21 0.56
		Colter Colter Trail N-12 Sulphur Springs Trail	Single Track Single Track Hiking		7584 10377		1.44
		PS-1 Interpretive Center Area Trails	separateo Traf, Single Track	U.F. 1126.4	1100		0.21 51.68
		RIVER'S EDGE TRAI	L MAINTENANCE SCHEDULE				
River's Edge Trail is more than just a strip of sent	alt or concrete. The Trail includes:	Task	Description Schedule	6	Date ompleted		
Many hundreds of acros lands and vegetation	Many hundreds of acres of lands under		1 2 2 3 4 4 3 4 4 4 4 4 4 4 4 4 4 4 4 4 4	3 2 3		I	
owned and managed by agencies.	essement to agencies for trail nurnoses	PAVEMENT MAINTENANCE T 1 Pavement Inspects	ASKS on - Full length of Paved System	1T		ŧ	
15 bridges	17.2 miles of esphelt trail	2 Document maintee 3 Prioritize Recomm 4 Pouran work and	ance on accompanying form				
15 bridges	17.2 miles of aspnait trail	5 Crack Scaling/Fill 6 Asphalt Patching	ing ing			1	
13 underpasses	2.7 miles of gravel trail	7 Surface Treatment 8 Asphalt Overlay				ł	
3 miles of vellow centerline	22.6 miles of earth trail	9 Pavement Marking 10 Shoulder Repairs				ļ	
19 paved or gravel surfaced trailhead parking	13 Trailhead information kiosks with	ROUTINE MAINTENANCE TA:	SKS	+++			
areas	weather resistant maps and trail information	1 Inspection 2 Mowing and String	z Trimming			ł	
8 vault toilets, 4 flush toilets	26' gazebo, public telescope and binoculars	3 Trail Edge and Gri 4 Map noxious weed	reel Path Weed Control problem areas for County				
15 trash can, containers	9 composite/wood benches	6 Trash Collection 7 Sweeping	eased away from that				
4 seasonal drinking water fountains	3 composite tables	8 Snow Plowing 9 Stock Clean Restri	Netta			ł	
5 260' of 4' chain link fencing	Sculptures and special landscape features	10 Pump Vault Toilet 11 Water Fountains					
2 335' of quardrail	Interpretive panels	12 Prene Shelters and 13 Irrigation System 1 14 Simmed United	Tables Maintenance Compared Co				
525' of steel tube foreing	Miles of drainage swales	REMEDIAL TRAILSIDE MAINT	TENANCE TASKS			I	
1 284' of wood fencing	Dozens of sulverts	1 Site Inspection/Do 2 Prioritize Plan/Fun	d Recommended Tasks				
1,284 of wood fencing		3 Slope Failures 4 Flood/Ice Damage 5 Eiro Damage					
765 of neavy post and timber ranning	14 At-grade crossings	6 Sign Repair Repla 7 Graffitti Removal	cement			Ŧ	
18 locking bollards	50 memorial benches	8 Noxius Weed Con 9 Calvert and Ditch	trol Cleaning			ł	
18 wood pichic shelters	57 memorial concrete tables	ROUTINE SINGLE TRACK TR	All MAINTENANCE TASKS			ŧ	
Hundreds of signs	Dozens of Stop, Yield and directional signs	2 Prioritize Plan/Sta 3 Spray/Pall Obnoxi	ff Recommended Tasks ous Weeds			ł	
		4 Dig Cactus away f 5 Prune Branches	tem Trail			ł	
		6 Remove Deadfall 7 Maintain Runoff D	liverters			ţ	
		9 Remove Loose Ro	ds ds				
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Typical Maintenance Activity - Annu	al crack sealing of asphalt trails		The second s	ac water	A.	and they	1462
		Current B	udget Limitations - Preventative Mai	intenan	ICe	1.10	
		carrent bi	anger and the local de la				ENE SKE



Director Basta noted the Rivers Edge Trail is a product of a public private partnership with thousands of volunteer hours and millions of dollars in grants and investments, and the partnership has yielded a nationally recognized recreation trail for the City.

Mr. Juras believes that an important part of moving Trail maintenance forward is to staff the Trails Manager position with a senior Park and Recreation employee who could draw from the necessary resources. He also believes the cost of hiring a Trails Manager could be double what is paid the current Trails Manager.

City Manager Greg Doyon believes General Fund support for the Trail must come off the list of funding sources, at least for the foreseeable future.

2. <u>UTILITY RATES</u>

Public Works Director Jim Rearden introduced City Engineer Dave Dobbs; Water Plant Supervisor Mike Jacobson; Utilities System Supervisor Mike Judge; Project Engineer Courtney Lyerly; Fiscal Services Director Melissa Kinzler; and Fiscal Services Operations Supervisor Laura Lynch. He also introduced Greg Dye of Black & Veatch, Helena. He provided and discussed handouts for Water, Storm Drain, and Sewer Cash Flow Analysis as of February 24, 2014, and Future Capital Improvement Projects through 2018.

Director Rearden and Mr. Dye provided and discussed a PowerPoint presentation on utilities, Water Treatment Plant upgrades, and utility rates.









Future Phases – Facilities and Cost Opinion

Upgrade	Opinion of Probable Construction Cost (\$N				
Pump Replacement and Rehabilitation	\$	1			
Additional Chemical Feed Components	\$	2			
Low Service Pump Variable Speed Drives and Soft Starters	\$	2			
High Service Pump Soft Starters	\$	5			
Standby Power Generator for Headhouse, Filter Building and Admin. Building	\$	2			
Sulfuric Acid Storage and Feed Building	\$	1			
Machine Shop	\$	1			
Emergency Power System Upgrades to Operate WTP at 5 mgd	Ş	5			
Miscellaneous	\$	1			

Project Schedule

Milestone	Date
Notice to Proceed	August 2012
Preliminary Engineering Report	May 2014
Phase 1 Construction Bid Opening	2 nd Quarter 2015
Phase 1 Construction Complete	4th Quarter 2016
Future Phase Engineering & Construction	TBD

NUMBER		PROJECT	COSTS	1STRULY 2014	204	NU	20105	NTHUY 200	20 Hus	ISTRUP 202	200 HALF	IST HULF	2915
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WATER CASH FLOW

low Analysis as	of 2/24/14 - 5 Ye	ar Projection	n (5% to 10% i	revenue incre	ases and 5%	expense inc	reases)		
				Datation	Prosided 2015	Proposition 2016	Properties 2017	Provided 2018	Properties 201
	Actuals 2011	Actuals 2012	Actuals 2013	Projected 2014	(5% inc)	(5% inc)	(10% inc)	(10% inc)	(10% inc)
Balance	\$1,565,073	\$1,426,856	\$2,526,646	\$3,931,065	\$3,618,909	\$73,392	\$196,850	\$139,258	\$35,83
	\$7.771.369	\$9,586,179	\$10,551,476	\$9,362,468	\$9,830,591	\$10,322,121	\$11,354,333	\$12,409,766	\$13,738,74
	\$47,860	\$27,400	\$15,089	\$10,500	\$35,189	\$734	\$1,968	\$1,393	\$35
	\$218,735			\$2,000,000	\$9,730,000	\$21,140,250	\$7,000,000	\$7,000,000	\$10,000,000
	\$79.025	\$47 773	(\$388,203) \$58,431						
	\$8,096,991	\$9,661,352	\$10,236,793	\$11,372,968	\$19,596,780	\$31,463,105	\$18,356,302	\$19,491,159	\$23,739,10
opense (5%)	\$4,563,915	\$5,314,803	\$5,459,571	\$5,861,422	\$6,154,493	\$6,462,218	\$6,785,329	\$7,124,595	\$7,480,82
) requirement	\$10,937	\$0	(\$2,065,644)	\$150,000	\$129,750	\$1,585,519	\$525,000	\$525,000	\$750,000
	\$224,760	\$219,180	\$310,148	\$202,130	\$202,610	\$202,010	\$201,360	\$201,640	\$201,84
	\$809,790	\$723,126	\$1,526,530	\$0	\$0	\$0	\$0	\$0	\$
	\$156,254	\$286,900	\$285,069	\$262,031	\$261,930	\$261,665	\$262,250	\$261,670	\$261,92
		\$40,116	\$18,238	\$20,795	\$20,515	\$20,235	\$19,955	\$19,675	\$19,39
10,000				\$148,000	\$148,000	\$148,000	\$148,000	\$148,000	\$148,00
00,000					\$1,795,000	\$1,795,000	\$1,795,000	\$1,795,000	\$1,795,000
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ded				\$1,850,000	\$9,000,000	\$20,000,000	\$6,475,000	\$6,475,000	\$9,250,000
cted cash	\$2,469,551	\$1,977,437	\$3,295,663	\$3,191,546	\$5,430,000	\$280,000	\$1,105,000	\$1,435,000	\$1,390,000
	\$8,235,207	\$8,561,562	\$8,831,574	\$11,635,924	\$23,142,298	\$31,339,647	\$18,413,894	\$19,594,580	\$23,637,98
	(\$138,216)	\$1,099,790	\$1,405,219	(\$312,956)	(\$3,545,518)	\$123,458	(\$57,592)	(\$103,421)	\$101,11
lance	\$1,426,856	\$2,526,646	\$3,931,865	\$3,618,909	\$73,392	\$196,850	\$139,258	\$35,837	\$136,95
	\$4,004,848	\$4,087,803	\$2,022,159	\$2,172,159	\$2,301,909	\$3,887,428	\$4,412,428	\$4,937,428	\$5,687,42

STORM DRAIN CASH FLOW

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1334.5	12	Trada Creat Falls I.C Separatements (makifa basing	1 1.400,000	3 200,200	3 1,100,000	3 1,180,000			3 400,000	3 305,000			
104.1	14	Inth Gran Falls 1.0 Ingervations Development	3 41.00				3 40.00	1 40.30					
1046.1	73	Cantal Area Ware Incon Data Res (Clash - 246)	6 X.000		1 80,000								
4 (47.4	75	Will Great Pull- (Model and Improvement) (PM, 18, 1.4)	5 75.00		5 550.00	5 28.00							
1476.3		Barth Dave Falls Trees Davis Proper (Place 1 & 7)	4 1.106.000								1,100,000	1 100.000	4 AGE.200
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		288 Toward Double Cantool in 1286 Non To & 12nd 20 Plant	1 1,100,000				1 1,210,000	1 1,290,000					
161.1	85	Hillion N.E. Inco Trais Ext. (7) Cardy	5 175.66		1 175.54								
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	10% Revenu	Cash Flo ie increases i	itorm Drain F w Analysis a n 2016, 5% C	und as of 1/29/14 Operating exp	ense increas	es			
	Actuals 2011	Actuals 2012	Actuals 2013	Budgeted Projected 2014	Projected 2015	Projected 2016 (10% increase)	Projected 2017	Projected 2018	Projected 2019
Beginning Unrestricted Cash Balance	\$5,558,505	\$5,817,970	\$4,897,179	\$4,130,671	\$1,456,295	\$1,104,632	\$943,984	\$2,046,026	\$1,497,989
levenues Revenue from slorm drain sherges Revenued Receivable	\$1,851,961	\$1,864,488	\$1,927,437 \$182,813	\$1,902,099	\$1,902,099	\$2,092,309	\$2,092,309	\$2,092,309	\$2,092,309
Miscellaneous wvenue interest income Sond proceeds	\$100,572 \$45,472	\$28,957	\$12,727	\$14,250	\$29,126 \$5.000.000	\$22,093 \$3,500,000	\$18,880 \$2,000,000	\$40,921 \$2,000,000	\$29,960 \$2,000,000
otal Revenues	\$1,997,205	\$1,893,445	\$2,122,977	\$1,916,349	\$6,931,225	\$5,514,402	\$4,111,109	\$4,133,230	\$4,122,289
xpenses pention and maintenance expense ashflow edjustments to payables screased (decreased) reserve requirement with Searcia	\$366,343 \$0	\$363,555 \$193,518 \$0	\$432,072 \$23,229 (\$648,416)	\$453,676 \$0	\$476,359 \$375,000	\$500,177 \$262,500	\$525,186 \$150,000	\$551,446 \$150,000	\$579,010 \$150,000
Existing bonds Bonds for construction \$5,000,000 Bonds for construction \$2,000,000 Bonds for construction \$2,000,000 Bonds for construction \$2,000,000 Bonds for construction \$2,000,000	\$509,545	\$475,999	\$755,829	\$286,920	\$286,528 \$370,000	\$256,373 \$370,000 \$256,000	\$296,736 \$370,000 \$256,000 \$146,224	\$286,373 \$370,000 \$256,000 \$146,224 \$146,224	\$286,736 \$370,000 \$256,000 \$146,224 \$146,224 \$146,224
apital improvements - debt funded apital improvements - unrestricted cash	\$861,852	\$1,781,164	\$2,326,771	\$3,850,130	\$4,625,000 \$1,150,000	\$3,237,500 \$862,500	\$1,275,000 \$0	\$2,775,000 \$0	\$2,700,000 \$0
otal Expenses	\$1,737,740	\$2,814,236	\$2,889,485	\$4,590,726	\$7,282,887	\$5,775,050	\$3,009,145	\$4,681,267	\$4,780,426
nnual Surplus (Deficiency)	\$259,465	(\$920,791)	(\$766,508)	(\$2,674,376)	(\$351,662)	(\$160,649)	\$1,102,043	(\$548,037)	(\$658,157
infine Unrestricted Cash Ralance	\$5,817,970	\$4,897,179	\$4,100,671	\$1,455,295	\$1,104,632	\$943,994	\$2,045,025	\$1,497,989	\$829,833





City Manager Greg Doyon noted the Water Treatment Plant facility upgrades are due to a regulatory requirement imposed upon the City by EPA.

ADJOURN

There being no further discussion, Mayor Winters adjourned the informal work session of March 4, 2014, at 6:53 p.m.