City Commission Special Work Session Civic Center, Gibson Room 212 Mayor Reeves presiding

**CALL TO ORDER: 5:00 PM** 

**CITY COMMISSION MEMBERS PRESENT:** Cory Reeves, Susan Wolff, Joe McKenney, Shannon Wilson and Rick Tryon.

STAFF PRESENT: City Manager Greg Doyon; City Attorney David Dennis and Deputy City Attorney Rachel Taylor; Finance Director Melissa Kinzler, Deputy Finance Director Kirsten Wavra and Utility Manager Laura Lynch; Public Works Director Chris Gaub, Sanitation Manager Ross Bartell, Utilities System Manager Jake McKenna and City Engineer Jesse Patton; Municipal Court Judge Steve Bolstad; Information Technology Director Todd Feist; Fire Chief Jeremy Jones; Police Captain Doug Otto; and, Deputy City Clerk Darcy Dea.

#### **PUBLIC COMMENT**

**Richard Irving**, City resident, expressed concern about a Professional Services Agreement for the library remodel design being approved as presented at the March 26, 2024 Library Board of Trustees meeting, because the written amount and number amount did not match under the payment section. Mr. Irving further expressed concern with regard to the Library Board of Trustees job description being a partnership with the library director. He added that the trustee's job is to provide direction to the library director and not to approve whatever the library director does.

**Jack Beckman**, City resident, encouraged the Commission to think outside the box, determine its mission and remember that the City receives taxpayer funds with regard to public safety. Mr. Beckman expressed concern that the public is not being represented because there are no members from the public on the Public Safety Advisory Committee (PSAC). He further expressed concern about the length of the 2024 Sanitation Rate Analysis PowerPoint to justify the rate increase and not providing the total dollar value of the increase.

#### 1. PUBLIC SAFETY DISCUSSION

Commissioner Wolff proposed a poll to gather community input to determine if there would be support for another public safety levy.

Mayor Reeves received clarification that the cost of a poll would be approximately \$35,000 to \$40,000. Billings did one and found it to be very helpful. He inquired if a poll should be done now or after the PSAC is established.

Commissioner Tryon responded that unless there are timing issues, he recommended waiting until after the PSAC is established. He expressed concern with regard to spending approximately \$40,000 from the general fund on a poll when that amount could be used to fund some of the public safety needs.

Commissioner Tryon suggested exploring all other options, including private fund raising, which could also gage the willingness of the public to get involved.

Commissioner Wilson concurred with Commissioner Tryon's recommendation to wait until the PSAC is established before spending money on a poll.

Commissioner McKenney expressed support of making a decision prior to the PSAC being established because the PSAC could be disbanded prior to receiving results from a poll or responses from a Request for Proposals (RFP).

City Manager Greg Doyon commented that another other option would be to issue an RFP now and make a decision when the responses are received, that way the Commission would have a better understanding of the details and costs. He explained that the community was made aware that if the safety levy failed, the City would continue to try to find a way to address public safety. Without additional resources to address public safety, the community will be let down in a major way. There is not a sufficient amount in the general fund to redirect towards public safety and capping levy asks will be considered at the 2025 legislative session.

Commissioner Wolff commented that Kalispell and Billings successfully passed public safety levies after having a study done. The City of Great Falls did not gather enough information from the public with regard to the levy ask. She clarified that there are members from the public on the proposed PSAC.

Commissioner Tryon received clarification that Missoula County did a grant; however, the requirements may not be ideal for what the City is looking to do and City Manager Doyon would discuss it further with Finance Grant Administrator Tom Hazen. Commissioner Tryon further received clarification that the PSAC will be an official panel if the Commission adopts Resolution 10544 at the Commission meeting tonight.

It was the consensus of the Commission to start the process of issuing an RFP.

#### 2. 2024 SANITATION RATE ANALYSIS

Public Works Sanitation Manager Ross Bartell reviewed and discussed the following PowerPoint:

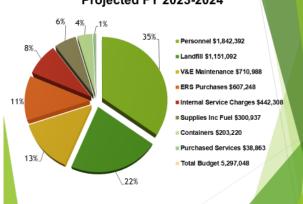




#### MAJOR RATE DRIVERS

- ▶ Landfill Costs: 22% of Budget (Approx. \$1,151,092 per year)
  - 1.40% CPI increase 2021
  - 6.85% CPI increase 2022
  - 7.15% CPI increase 2023 (max agreement 7.00%)
  - 3.12% CPI increase 2024
- ▶ Personnel Costs: 35% of Budget
  - 4.5% average increase last 4 years
- Vehicle Replacement: 11% of Budget (Updating Fleet)
  - Budgeted FY24 \$607.248 (Roll-Off / Rearloader)
  - Projected FY25 \$1,299,240 10 (2-Res sideload / 1-Comm sideload)
- ▶ Vehicle Maintenance: 13% of Budget
  - Budgeted FY24 \$710,988
  - Projected FY25 \$746,537

#### Sanitation Operating Costs Projected FY 2023-2024



#### Cost of residential dumpsters



96 - Gallon Kart 2016 - \$43.72 each 2024 - \$52.84 each 30% increase



300 - Gallon Dumpster 2016 - \$231.33 each 2024 - \$399.00 each 72% increase

\$94,720 budgeted each year for Residential dumpsters

#### **Cost of Commercial Dumpsters**



3-cubic yard dumpsters 2016 - \$554.65 each 2024 - \$760.00 each 37% increase



30-yard roll-off dumpsters 2016 - \$4,700.00 each 2024 - \$7,269.00 each 54% increase

\$108,500 budgeted each year for commercial dumpsters

#### Cost of Trucks



Residential Sideload 2016 - \$259,650 2024 - \$453,740 74% increase



Commercial Rear load 2016 - \$207,224 2024 - \$333,878 61% increase Average Commercial Filest Age 9 Years - Industry Target: 8-12, Jeans

Insured Value to replace our whole fleet \$4,581,949

#### SANITATION LANDFILL 5 Year Cash Flow with Capital Outlay REPUBLIC 2017 \$25,61 3.00% 35,138 \$ 885,484 2018 \$26.64 4.00% 33,704 \$ 787,782 2019 \$27.35 2.65% 33,422 \$1,001,077 Beginning \$1,143684 \$1,482,820 \$1,777,250 \$1,324,772 \$1,257,192 \$1,337,357 \$1,448,080 2020 \$27.98 2.30% \$1,018,742 36,873 Balance \$5,361,614 \$5,625,062 \$5,906,315 \$6,201,631 \$6,511,712 \$6,837,298 \$7,179,163 Revenues 2021 \$28.37 1.40% 36,121 \$1,015,358 \$5,022,478 \$5,330,632 \$6,358,793 \$6,269,211 \$6,431,547 \$6,726,575 \$6,957,099 Expenses 2022 \$30.31 6.85% 35,185 \$1,025,642 Over/Under \$ 339,136 \$ 294,430 \$ (452,478) \$ (67,580) \$ 80,165 \$ 110,723 \$ 222,064 2023 \$32.43 7.00% 38,462 \$1,185,760 Ending Unrestricted \$1,482,820 \$1,777,250 \$1,324,772 \$1,257,192 \$1,337,357 \$1,448,080 \$1,670,144 Cash Balance\*\* 2024 \$33.43 3.12% 24,035 \$779,160 \*\*17% of Operating Expenses (2 months) Average Landfill Rate Increase Per Year since 2017: 3.79% COMMERCIAL RATES **RESIDENTIAL RATES** 5% PROPOSED MONTHLY MONTHLY 300 Gallon \$ 33.00 \$ 35.00 CURRENT 5% PROPOSED 1.5 yard Single Family Home (SFH) \$ 16.50 \$ 17.33 2 yard \$ 55.80 \$ 59.00 Duplex (SFH rate x 2 units) \$ 33.00 \$ 34.66 4 yard \$ 106.70 \$ 112.00 Triplex (SFH rate x 3 units) \$ 45.00 \$ 51.99 \$ 158.70 6 yard \$ 167.00 Additional 96 Gallon \$ 9.35 \$ 9.82 8 yard \$ 210.80 \$ 221.00 \$ 11.55 Senior Citizen \$ 12.13 \$ 24.00 \$ 25.00 Large Appliances \$ 22.00 \$ 23.00 DROP BOX (PER PICK-UP) Large Appliances with Freon \$ 70.00 \$ 66.00 6 yard construction dumpster \$ 150.00 Special Services – Dumpster Cleaning 10 yard concrete dumpster (plus rental & disposal \$ 203.00 \$ 213.00 Residential Dumpster \$ 16.50 \$ 20.00 20 yard construction dumpster \$ 362.00 Commercial Dumpster \$ 55.00 \$ 60.00 \$ 407.00 \$ 427 00 40 yard construction dumpster \$ 447.00 \$ 470.00 Compactors/Receiver Box \$ 110.00 \$ 120.00 40 yard compacted (plus disposal charge) \$ 257.00 \$ 270.00 Flat Rate Surcharge (overweight conta Dry Run Fee \$ 60.00 \$ 63.00 Per Day Rental Fees Blue Text = Most Common Blue Text = Most Common Previous Residential Rate Increases RECOMMENDATION NEXT STEPS 2015 \$11.51/mo. \$0.55/mo. ▶ 4/2 - City Commission - Public Hearing \$11.51/mo. 2017 \$12.09/mo \$0.58/mo 2018 \$12.09/mo. \$0 ▶ 5/7 - Public Hearing 2019 \$12.70/mo. \$0.61/mo. 2020 \$13.65/mo. \$0.95/mo. 2021 \$13.65/mo. \$0 ▶ 6/1 - Proposed Rates Effective 2022 \$15.00/mo. \$1.35/mo. 2023 \$16.50/mo. \$1.50/mo. \$17,33/mo, proposed \$0.83/mo, proposed 10 year average annual increase: \$ .64



Commissioner Wilson expressed appreciation to Sanitation Manager Bartell for his analysis with regard to the PowerPoint presentation. The public needs to be aware of the challenges and costs that the Sanitation Department faces. She received clarification that residential dumpsters have a five or 10-year warranty and dumpster cleaning is done by request.

Commissioner Wolff expressed appreciation to the Sanitation Department for their efforts. She commented that the cost of equipment and length of time it takes to receive it, are challenges for the Sanitation Department.

Commissioner Tryon expressed appreciation to Sanitation Manager Bartell for his detailed PowerPoint presentation. He received clarification that the City will continue utilizing the current disposal area because a new landfill would not be cost effective.

Commissioner McKenney commented that the time for the City to make small adjustments is when the cost of goods and services increases.

## 3. <u>2024 UTILITY RATE ANALYSIS</u>

Public Works Manager Chris Gaub, Utilities System Manager Jake McKenna and Water Plan Manager Jason Fladland reviewed and discussed the following PowerPoint:



#### \$2B Capital Replacement Value

## Heavy regulatory oversight OPPORTUNITIES: - Malmstrom AFB Installa

REGULATION: EPA, DEQ

- Manganese Poly Vinyl Chlorides
- Lead & Copper
   Lead Line Removal
- Corrosion Control
- PFOS/PFOA (Forever Chemicals)
  Disinfection byproducts
  Disinfection byproducts
  DEVELOPMENT
- Arsenic
- Wage Growth
- Stormwater solutions
  Aging infrastructure vs new infrastructure requirements

es 3 yrs (COVID) = \$8.5M deferred capital invest

Calumet Pretreatment (City or Calumet?)

#### FINANCING IS ONLY GETTING MORE DIFFICULT

#### PROPOSED RATE ADOPTION SCHEDULE

- April 2, 2024 City Commission sets Public Hearing Date
- Public Notices will be published three times
- Individual Customer Notices will be mailed
- May 7, 2024 Public Hearing at City Commission Meeting
- June 1, 2024 proposed rates take effect after City Commission adoption

#### MAJOR COST DRIVERS

- Electricity: Rates Increased over 300% 2022 & 2023
- Chemical Rates Increased by 30%
- Inflation: double and triple digits
- "We have not experienced a level of inflation like this in 40-45 years. It's a completely different environment,
- Chris Goodman, professor of public administration, expert in municipal finance at Northern Illinois University
- On the Horizon: Undefined regulator requirements (lead lines, nutrient removal, disinfection byproducts, PVC, WWTP expansion, etc.....)

#### **AVERAGE MONTHLY UTILITY BILL CITY OF GREAT FALLS** (PROPOSED INCREASES)

- Residential: average utility bill would increase \$6.72 (12.5%)
- Average water bill increase \$3.02 (15%) from \$20.18 to \$23.20 per month
- Average sewer bill increase \$2.62 (10%) from \$26.29 to \$28.91 per month
- · Average storm drain bill increase \$1.08 (15%) from \$7.26 to \$8.34 per month
- Commercial: average monthly utility bill increase \$19.42 (12.5%)
- Average water bill increase \$9.48 (15%), from \$63.21 to \$72.69 per month · Average sewer bill increase \$8.38 (10%) from \$83.84 to \$92.22 per month
- · Average storm drain bill increase \$1.56 (15%) from \$10.40 to \$11.96 per month

RESIDENTIAL CHARGES 3/4" METER, 600 CF WATER, 600 CF SEWER, LOT SIZE 7,500 SQ FT

Year	Water bill	Total % incr.	Sewer bill	Total % incr.	Storm drain bill	Total % Incr	Total \$ Incr	Total % incr	Tatal avg bill
2012	\$13.55	5%	\$19.54	10%	\$4.27	0%	\$3.15	6%	\$37.36
2013	\$14.23	5%	\$21.49	10%	\$4.27	0%	\$3.44	7.0%	\$39.99
2014	\$14.93	5%	\$21.49	0%	\$4.27	0%	\$1.42	1.8%	\$40.69
2015	\$15.97	7%	\$22.12	3%	\$4.70	10%	\$3.22	5.2%	\$42.79
2016	\$17.59	10%	\$22.78	3%	\$5.17	10%	\$4.40	6.4%	\$45.54
2017	\$19.35	10%	\$23.49	3%	\$5.69	10%	\$4.79	6.6%	\$48.53
2018	\$17.64	-9%	\$23.72	1%	\$6.26	10%	\$0.91	-1.9%	\$47.62
2019	\$18.35	4%	\$23.90	1%	\$6.60	5%	\$1.21	2.6%	\$48.85
2020	\$18.35	0%	\$23.90	0%	\$6.60	0%	\$0.00	0.0%	\$48.85
2021	\$18.35	0%	\$23.90	0%	\$6.60	0%	\$0.00	0.0%	\$48.85
2022	\$18.35	0%	\$23.90	O%	\$6.60	0%	\$0.00	0.0%	\$48.85
2023	\$20.18	10%	\$26.26	10%	\$7.26	10%	\$4.88	10.0%	\$53.73
2024	\$23.20	15%	\$28.91	10%	\$8.34	15%	\$6.72	12.5%	\$60.45

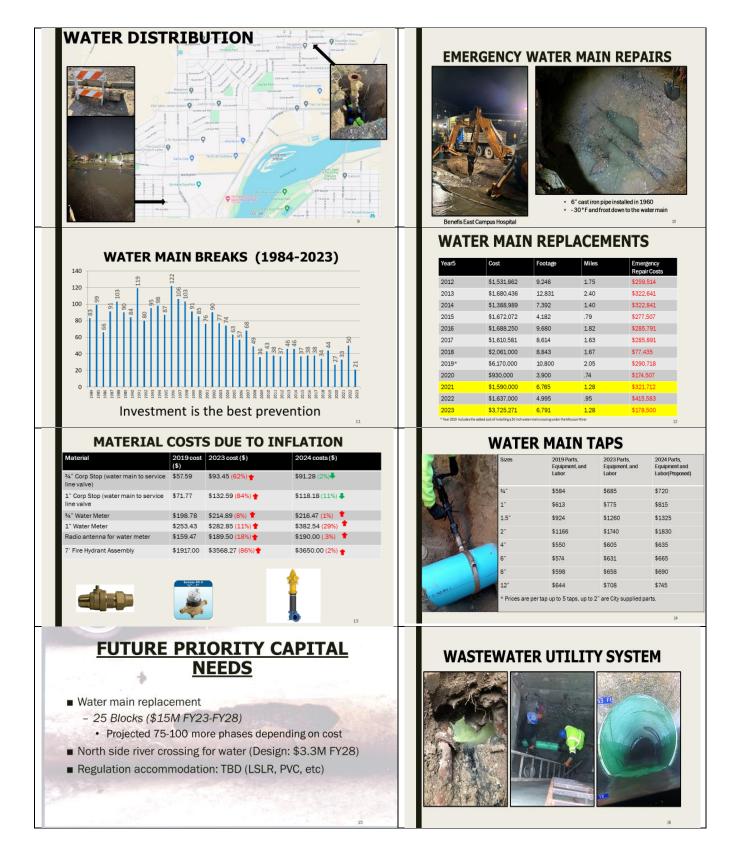
COMMERCIAL CHARGES 1" METER, 2,400 CF WATER, 2,400 CF SEWER,

LOT SIZE 7,500 SQ FT									
Year	Water bill	Total % inc.	Sewer bill	Total % inc.	Storm drain bill	Total % inc.	Total \$ inc.	Total % inc.	Total avg. bill
2012	\$36.37	5%	\$60.01	10%	\$6.14	0%	\$3.15	6%	\$102.52
2013	\$38.09	5%	\$66.01	10%	\$6.14	0%	\$3.44	7.5%	\$110.24
2014	\$40.07	5%	\$66.01	0%	\$6.14	0%	\$1.42	1.8%	\$112.22
2015	\$42.90	7%	\$67.93	3%	\$6.75	10%	\$3.22	4.8%	\$117.58
2016	\$47.17	10%	\$70.09	3%	\$7.42	10%	\$4.40	6.0%	\$124.68
2017	\$51.74	10%	\$72.03	3%	\$8.18	10%	\$4.79	5.8%	\$131.95
2018	\$54.46	5%	\$74.12	3%	\$9.00	10%	\$0.91	4.3%	\$137.58
2019	\$57.47	6%	\$76.22	3%	\$9.45	5%	\$1.21	4.0%	\$143.14
2020	\$57.47	0%	\$76.22	0%	\$9.45	0%	\$0.00	0.0%	\$143.14
2021	\$57.47	0%	\$76.22	0%	\$9.45	0%	\$0.00	0.0%	\$143.14
2022	\$57.47	0%	\$76.22	0%	\$9.45	0%	\$0.00	0.0%	\$143.14
2023	\$63.21	10%	\$83.84	10%	\$10.40	10%	\$14.31	10.0%	\$157.45
2024	\$72.69	15%	\$92.22	10%	\$11.96	15%	\$19.42	12.5%	\$176.87
Average Pate Increase Per Vent 3 65%									

#### **UTILITIES SERVICE CONNECTIONS**

	Residential	
Water	19,888	2,672
Sewer	19,724	2,602
Storm Drain	19,900	2,789

Water Mains - 331 Miles Sanitary Sewer Mains - 271 Miles Storm Mains - 128 Miles Utilities staff repairs and maintains



#### **SANITARY SEWER COLLECTION REHAB AND** REPLACEMENT

Year	Cost	Footage	Miles	Emergency repair Cost
2012	\$1,223,120	14.760	2.80	\$66,846
2013	\$380,000	13,400	2.54	\$47,815
2014	\$373,617	13,882	2.63	\$23,925
2015	\$448,384	11,574	2.19	\$156,076
2016	\$580,775	15,699	2.97	\$109,287
2017	\$528,000	12,789	2.42	\$17,000
2018	\$1,792,690	22,741	4.31	\$95,000
2019	\$360,728	12,604	2.38	\$19,687
2020	\$830,711	11,782	2.23	\$18,519
2021	\$764,666	12,962	2.45	\$64,776
2022	\$856,914	13,804	2.61	\$35,691
2023	\$825,938	20,015	3.79	

#### STORM DRAIN SYSTEM





#### **Future Sewer Capital Needs**

- Sewer lining phase 23-28 (\$5.9M FY23-27)
  - Estimated 75-100 more phases depending on costs
- Lift station # 1 upgrades and Missouri River force main crossing (\$7.8M FY23-24)
- Manhole rehab phase 7-11 (\$500,000 FY23-27)
  - Estimated 90-125 more phases depending on costs
- 6th St and 3rd St rehab of 48" and 30" main trunk lines FY23-27
- Regulation accommodation: Nutrient removal

#### **FUTURE STORM DRAIN NEEDS**

- NW Great Falls & Northwest bypass (\$450,000 FY23)
- South Great Falls storm drain improvements (\$600,000 FY24)
- Valeria way phase III rehab of old main (lining) (\$600,000 FY23)
- Central Ave and 3<sup>rd</sup> St drainage construction phase I-IV(\$8.3M FY23-25)
- 5<sup>th</sup> St and 12<sup>th</sup> Ave S drainage improvements (\$1.8M FY26)
- Future conversation: who pays for storm water retention ponds? Rate payer (directly or debt service) or developer (directly or SID?)

**FUTURE WATER TREATMENT NEEDS** 

■ SDDM, SDMP, Rate Study

WATER TREATMENT PLANT



- Regulatory requirements
  - Lead & Copper PFAS/PFOS
  - Manganese
  - Disinfection By-products
- Capital improvements
  - Head house concrete repairs
  - High & Low service pump and MCC upgrades 33<sup>rd</sup> Street Reservoir Rehab (CY2024)
  - On-site Chlorine generation

Head House Floor Repairs



High service #1 Repairs



# Travelling Screen Replacement and Floor Bay cleaning



#### **CURRENT ONGOING PROJECTS**

- Corrosion study completed moving towards implementation (Orthophosphate & Sodium Hydroxide
- Solids mitigation facility (Screw Press) (\$12M split with sewer, FY 23-24)
- Hill 57 pump station upgrades (\$700K, FY 26)
- 33rd St water storage tank rehab (\$3m, FY 25



#### 33rd Street Tank









## FUTURE PRIORITY CAPITAL NEEDS

- 33rd St water storage tank rehab (\$3M FY23) or replacement (\$12M FY 24)
  - Tank has exposed rebar concrete degradation, leaking
- Secondary east zone booster station and tank (\$2.2M FY26-27)
- Filtration improvements phase 3 (\$3.5M FY27)
- High/Low service pump upgrades (\$5.5M FY 25-27)
- Head house structural improvements (\$2.3M FY 25-26)
- Emergency power supply (\$3.6M FY26)
- On Site Chlorine Generation (\$1.5); ROI 5 years; eliminates safety risk and EPA reporting
- Result of MAFB IR Study
- Cost of Development: Growth Management Policy strategic decisions

#### 28

#### **Waste Water Treatment Plant**



#### **COMPLETED PROJECTS**

■ Final Basins 1 & 2 rehab

- Final Basin 2 equipment failure





#### **ONGOING PROJECTS**

- Lift station # 1 upgrades and Missouri River force main crossing (\$7.8M FY23-24)
- Final clarifier No. 1 & No. 2 rehabilitation (\$3M FY23)
- Lift Station #4 (\$1M FY25)
- Lift Station #31 (\$750,000 FY25)
- Solids building HVAC improvements(\$1.1M FY23-24)
- Westside pump station bar screen improvements (\$1.5M FY23-24)



#### WWTP IMPROVEMENTS

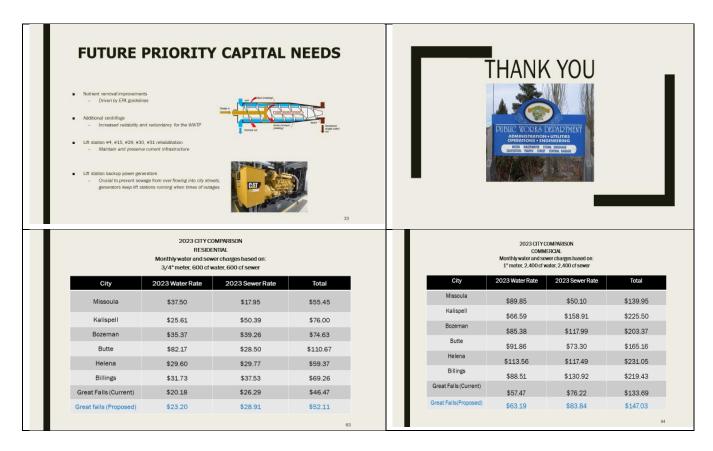




HVAC repairs on solids building (\$1.1M)

WWTP Final Clarifier Rehabilitation(\$4.3M)

31



Commissioner Tryon commented that inflation is a huge driving force to the costs of providing services and the Public Works Department is a nonprofit that is captive to the same market forces as the public. The only options are to either reduce the level of service or increase rates.

Referring to the "Investment is the best prevention" slide, Commissioner Wilson commented that it is encouraging to see a downward trend in water main breaks.

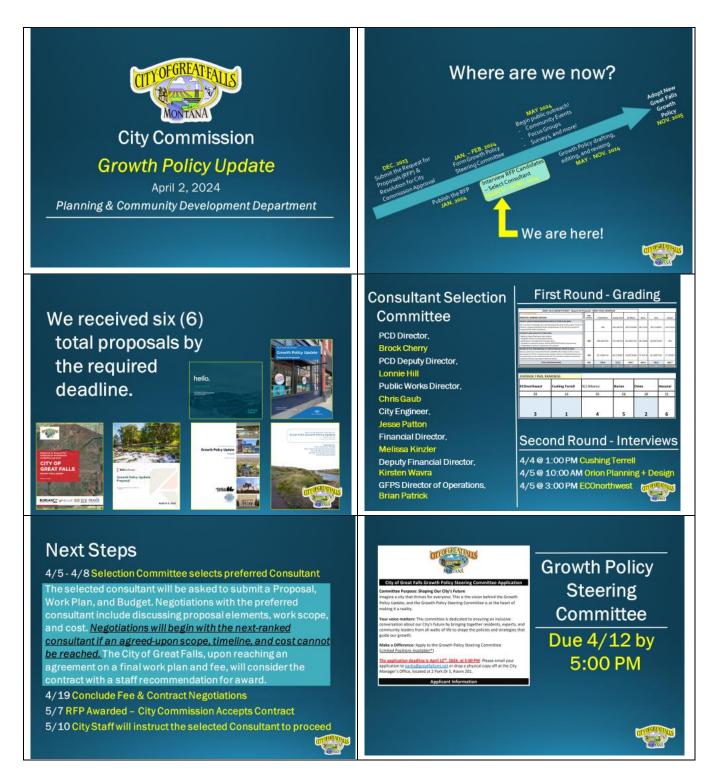
Commissioner Wolff commented that these departments are nonprofit and need to have money to do their work. She pointed out that the Police and Fire Departments do not charge citizens to respond to their emergencies.

Commissioner Wilson received clarification that the 33<sup>rd</sup> Street water storage tank rehab would include repair and a liner that is guaranteed for 20 years. She further received clarification that if a new tank were built it would cost \$3 million, have a 50 to 75 year life span and be located next to the old tank.

Commissioner Wolff received clarification that there should not be any impact to residents on the east end of town when the 33<sup>rd</sup> Street water storage tank is emptied for the rehab.

#### 4. GROWTH MANAGEMENT PLAN - RFP UPDATE

Public Works Director Brock Cherry reviewed and discussed the following PowerPoint:



Planning and Community Development Director Cherry explained that several applications were received; however, he would like to see more from representatives of higher education, public health, agriculture

and environment.

## DISCUSSION OF POTENTIAL UPCOMING WORK SESSION TOPICS

City Manager Greg Doyon reported that there would be an early start time for the April 16, 2024 work session and topics will include an electricity supply RFP discussion, a quarterly budget review and upcoming budget/TIF, ARPA and CARES update, as well as an update on the transit district and ARPA project scoping-sewer force main-river crossing.

#### **ADJOURN**

There being no further discussion, Mayor Reeves adjourned the informal special work session of April 2, 2024 at 6:36 p.m.