Regular Crime Task Force Meeting

Civic Center, 2 Park Drive South, Gibson Room 212, Great Falls, MT

CALL TO ORDER: Chairperson Sandra Guynn called the meeting to order at 4:00 P.M.

ROLL CALL: Great Falls Crime Task Force Member's present: Sandra Guynn, Nicole Griffith, Jeff Newton, Shane Etzwiler, Jesse Slaughter, Sara Sexe and Dugan Coburn. Also present was Ex-officio TFM Rick Tryon. John Parker arrived at 4:02 p.m. Shawna Jarvey was absent.

RECOGNITION OF STAFF: Fire Chief Jeremy Jones, Police Captain John Schaffer and Captain Rob Moccasin, Deputy City Attorney Jeff Hindoien and Deputy City Clerk Darcy Dea. City Manager Greg Doyon participated electronically via Skype.

TASK FORCE AGENDA ITEMS

1. <u>NEW TASK FORCE MEMBER INTRODUCITON – DUGAN COBURN.</u>

Chairperson Guynn introduced TFM Dugan Coburn, who replaced Mary Lynne Billy. TFM Coburn is a member of the Blackfeet Tribe and the Director of Indian Education for the Great Falls Public School District.

2. <u>APPROVAL OF MEETING MINUTES, JULY 12 2021, GREAT FALLS CRIME TASK FORCE.</u>

TFM Etzwiler moved, seconded by TFM Sexe, that the CTF approve the meeting minutes of July 12, 2021.

Chairperson Guynn asked if there was any discussion amongst the TFM or comments from the public. Hearing none, Chairperson Guynn called for the vote.

Motion carried 8-0.

3. BRIEFING ON LEWIS AND CLARK COUNTY PRETRIAL SERVICES.

Lewis and Clark County Criminal Justice Services Department Director Kellie McBride reviewed and discussed the following PowerPoint presentation:

Criminal Justice Services

THOUGHTFUL CRIMINAL JUSTICE REFORM



Honorable Mile Menahan,
Pirst Audicial Court, CICC Chair
Suzames Sebam, Vice Chair
Region IV Deputy Office of Public
Dustice of the Peace
Mark Pibliolich
Monicipal Court Judge
Anne Peterson
Levis & Clark Courty
Commissioner
Tom Role
City of Helena Chief of Police
Steve Hagen
Levis & Clark Courty
Los Lindgen
City of Helena Mayor
James Schell
Victim Advocate Representative
Gina Boesderfor

Pretrial Services in Lewis and Clark County



Public Safety Assessment: PSA





"The goal of bail setting is to maximize release while simultaneously maximizing court appearance and public safety."

- NATIONAL INSTITUTE OF CORRECTIONS





PSA



PSA Criteria - 9 Factors **PSA** The factors do not include race, gender or any demographic information other than age. They include: ☐ The person's age at the time of arrest ☐ Whether the current offense is violent ☐ Whether the person had a pending charge at the time of the current offense ☐ Whether the person has a prior misdemeanor conviction ☐ Whether the person has a prior felony conviction $\hfill\square$ Whether the person has prior convictions for violent crimes Looking for success... ☐ How many times the person failed to appear at a pretrial hearing in the last two years ☐ Whether the person failed to appear at a pretrial hearing more than two years ago ☐ Whether the person has previously been sentenced to incarceration

How likely will the defendant:

- 1. Appear in Court?
- 2. Stay arrest-free during their pretrial phase?



Montana's Matrix of Presumptive Pretrial Release Conditions

PSA's Failure to Appear Scaled Score	PSA's New Criminal Activity Scaled Score							
	1	2	3	4	5	6		
1	Pretrial Monitoring Level 1, Passive	Pretrial Monitoring Level 1, Passive						
2	Pretrial Monitoring Level 1, Passive	Pretrial Monitoring Level 1, Passive	Pretrial Monitoring Level 1, Passive	Pretrial Monitoring Level 2, Active	Pretrial Monitoring Level 2, Active			
3		Pretrial Monitoring Level 1, Passive	Pretrial Monitoring Level 1, Passive	Pretrial Monitoring Level 2, Active	Pretrial Monitoring Level 2, Active	Pretrial Monitoring Level 5, Active		
4		Pretrial Mositoring Level 1, Passive	Pretrial Monitoring Level 1, Passive	Pretrial Monitoring Level 2, Active	Pretrial Monitoring Level 2, Active	Pretrial Monitoring Level 8, Active		
s		Pretrial Monitoring Level 2, Active	Pretrial Monitoring Level 2, Active	Pretrial Monitoring Level 2, Active	Pretrial Monitoring Level 5, Active	Pretrial Monitoring Level 5, Active		
6				Pretrial Monitoring Level 3, Active	Pretrial Monitoring Level 3, Active	Pretrial Monitoring Level 3, Active		

Montana's Presumptive Release Activities and Conditions for the Various Pretrial Monitoring Levels

Presumptive Release Activities and Conditions	Monitoring Level 1, Passive	Moritoring Level 2, Active	Monitoring Level 1, Active	
Minimal Conditions	Yes	Yes	Yes	
Court Reminders	Yes	Yei	Yes	
Criminal History Checks Once per Month	Yes	Yes	Yes	
Check-in Once per Month		Yes		
Check-in Twice per Month			Yes	
No-Contact Orders		If Court Ordered	If Court Ordered	
Substance Testing		If Court Ordered	If Court Ordered	
Electronic Monitoring		If Court Ordered	If Court Ordered	
Secured financial conditions		If Court Ordered	Presumptive unless a minor offense	
Other Case-Specific Conditions		If Court Ordered	If Court Ordered	

 Minimal Conditions – The defendant shall appear in court for all hearings and abide by all laws. Court Reminders = The defendant shall read or listen to all court date reminders and reply if requested. Criminal History Checks = The defendant's criminal hist will be checked for new criminal charges at least once per month.

	Statewide	Butte Silver Bow	Missoula	Lewis and Clark	Lake	Yellowstone
% released pretrial	80%	90% (769)	87% (241)	84% (623)	70% (115)	64% (542)
% of those released who were released OR	60%	54%	69%	70%	50%	53%
% remaining in jail designated as a PSA level 3	49%	44%	46%	39%	30%	57%
% released who did not have pretrial FTA warrant	88%	95%	89%	89%	94%	73%
% with a new offerse while on pretrial	18%	6%	14%	22%	10%	27%
% with a new felony offense while on pretrial	9% (197)	4% (30)	8% (22)	9% (68)	4% (7)	13% (70)
% with a new violent offense (m/f) while on pretrial	2% (55)	1% (10)	3% (7)	1% (8)	1% (2)	5% (28)

Pretrial Phase



Process Flow

- 1. Arrest
- 2. Booking
- 3. PSA: Created and Disseminated
- 4. Initial Appearance
- Pretrial Decision:
 - A. Bond = Cash Bond
 B. Bond = Pretrial Services

 - C. Bond = Pretrial Services and Cash
 - · D. Released on Own Recognizance (OR)

Process Flow

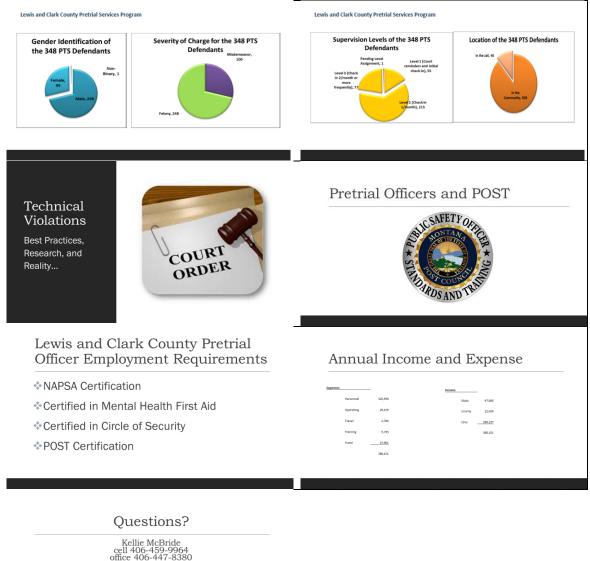
- 1. Pretrial Officer attends Court
- 2. Pretrial Officer may meet with Defendants at Detention Center
- 3. Defendant reports to Pretrial Office and meets with Pretrial Officer
- · A. Review of Court Order and Conditions
- · B. Signed Pretrial Agreement
- · C. Ensure a good cell phone number for text messaging of court reminders
- D. Multiple reminders for Defendant to not talk about charges
- E. Social determinants of health.



Social Determinants of Health

What will help this defendant I successful on pretrial status?

\$10,059



Kellie McBride cell 406-459-9964 office 406-447-8380 kmcbride@lccountymt.gov

https://nicic.gov/framework-pretrial-justice-essential-elements-effective-pretrial-system-and-agency A Framework for Pretrial Justice: Essential Elements of an Effective Pretrial System and Agency (National Institute of Corrections) https://drive.google.com/file/d/1edS2bltwfNROieGeu1A6qKIuTfzqop92/view National Association of Pretrial Services Agencies (NAPSA) Standards on Pretrial Release

TFM Etzwiler received clarification that an operational levy was utilized for funding the Lewis and Clark jail system.

TFM Parker received clarification that the Criminal Justice Coordinating Council determined that the Detention Center in Helena needed to be addressed due to overcrowding.

TFM Slaughter received clarification that Director McBride could provide more information with regard to how to create a Hybrid Pretrial Services Program that would work for Cascade County.

Vice-Chairperson Newton received clarification that the Criminal Justice Coordinating Council is currently working on a data initiative that would determine the recidivism rate for individuals under supervision in the Lewis and Clark County Pretrial Services Program.

Ex-officio TFM Tryon received clarification that launching the Pretrial Services Program has helped solve the overcrowding problem at the Lewis and Clark County Detention Center.

TFM Sexe received clarification that the Montana State Legislature would consider Cascade and Flathead Counties at the next legislative session with regard to becoming pilot counties for Pretrial Services. The more compliant a county is with using Public Safety Assessments (PSA), the more funding the state will provide.

Cayle Halberg, Cascade County resident, inquired about a court's statutory authority forcing an individual to enter into Pretrial Services, and the repercussions if an individual violates a court order.

Director McBride responded that Montana Code Annotated (MCA) states that conditions, including Pretrial Services, are court ordered at the discretion of the judge. If a defendant in non-compliant, a Pretrial Officer would notify either the County or City Attorney or Public Defender.

TFM Slaughter expressed concern with regard to the State providing more funds to counties that are compliant with using PSA and the possibly of taking discretion away from judges.

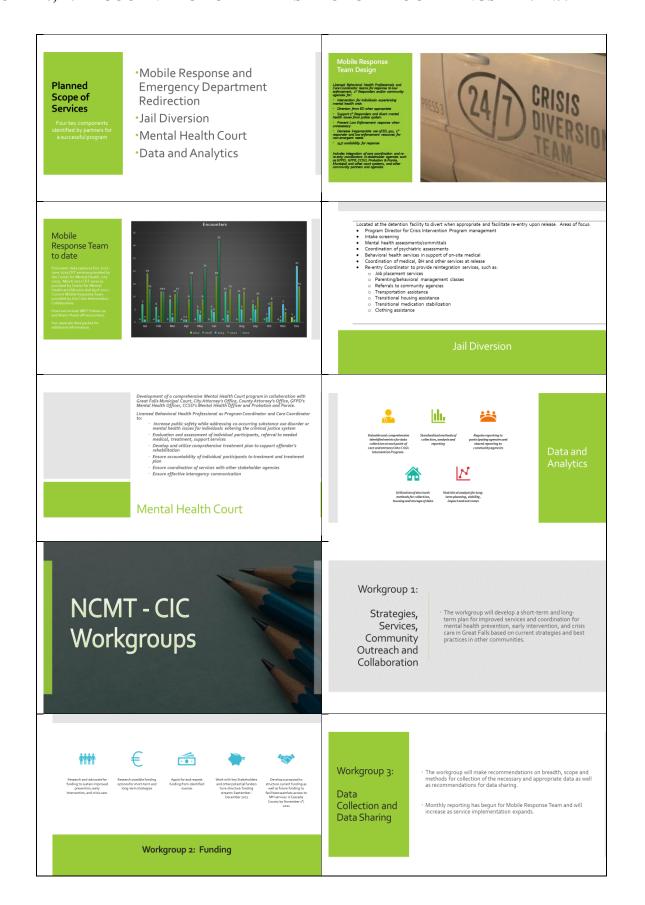
Director McBride responded that PSA is a tool similar to an actuarial table and judges would continue to have discretion.

TFM Griffith received clarification that the grant used to create the Lewis and Clark County Pretrial Services was received from the Court Administrator's Office.

4. BRIEFING FROM THE CRISIS RESPONSE TEAM.

Police Captain John Schaffer and Alluvion Health Chief Executive Officer Trista Besich reviewed and discussed the following PowerPoint presentation:

Jail- where persons with mental illness or in mental health crisis could get no treatment or support Hospital - very time consuming (up to 3 hrs. for 2 or more officers) for LE with mixed results for the patient. Officers were often frustrated when persons in mental health crisis were released shortly after arrival with not treatment options. **GREAT FALLS POLICE** AND MENTAL HEALTH January 1 2021 Officers were responding to 4.6 mental health related calls. **RESPONSE** Since then 24,329 CFS at GFPD 666 suicidal persons 556 Code 13- Previous contact with that person with mental health concerns An idea originally designed to Save officers time Improve outcomes for those in mental health crisis · Mental Health therapists would either consult or respond with Partnerships were formed Center for Mental Health Sydney Blair Julie Prigmore Alluvion Dustl Zimmer (formerly C4MH) GFPD John Schaffer - Slow start- Limited clinicians, limited capacity, LE initiated only 90%+ diverted from Jail • 60%+ diverted from EP · September 2017 to April 2021 Judge Bolstad in Municipal Court Goal of addressing misdemeanor crimes committed by persons with mental illness with strategies to keep them from escalating to felony crimes- treatment based responses/sanctions North Central Montana Partnerships Municipal Court Center for Mental Health-PACT Alluvion City Attorney's Office Crisis Intervention Collaborative (NCMT-CIC) · Public Defender's Office Trista Besich, CEO Alluvion Health Allivarion Health Cascade County Cascade County Sheriff's Office Cascade County Sheriff's Office Cascade County Sheriff's Office Cascade County Sheriff's Office Create Falls In Emergency Services Great Falls Fire Rescue Great Falls Municipal Court Indian Family Health Clinic Indian Family Health Clinic Comprehensive Community-Based **Crisis Intervention Collaborative** Specific project goals and objectives To be successful, a Crisis Intervention Program must be multi-faceted and multi-tiered, comprehensive in its services and coordination, and effective in its ability to manage, monitor, report and follow-up, both to the clients it serves and the agencies that participate. Develop a plan for early intervention in mental health crises, improve mental health crisis care, and implement diversion programs and intervention services in Great Falls and Cascade County Project Charter Advocate for improved methods of funding mental health prevention, crisis care, and diversion programs in Great Falls and Cascade County Collect and analyze data of current mental health and co-occurring crisis care in Great Falls and Cascade County and the agencies that participate. The value in these programs is in measurable and sustainable outcomes that successfully divert individuals from Emergency Departments and the Criminal Justice system, decrease recidivism and inappropriate use of emergency services, successfully treat and reintegrate individuals back into the community and improve the health of the community in which they operate. Develop successful community-wide comprehensive model of care Strategic **Overview** Establish formal reporting, governance, and accountability





Chairperson Guynn received clarification that MRT stands for Mobile Response Team and Warm Hand-off encounters occur when a MRT provider works with a client and hands them off to another provider, service or facility.

Ex-officio TFM Tryon inquired how the MRT differentiates between individuals with a chronic substance abuse problem versus a mental health disorder.

Chief Executive Officer Besich responded that Licensed Mental Health Providers utilize their training, data, resources, plans, policies and protocols to facilitate transitions of care.

TFM Slaughter expressed support with regard to incorporating CRT services into the jail system. He explained that Mental Health Professionals can determine if there are underlining mental health conditions with regard to individuals arrested for substance abuse and have detoxed in jail.

Fire Chief Jeremy Jones explained that the goal of the Comprehensive Community-Based Crisis Intervention Collaborative is to be a multi-faceted, multi-tiered and comprehensive service that is effective in its ability to manage, monitor, report and follow-up to the clients it serves and the agencies that participate.

Zach Kitchin, City resident and Attorney, commented that being diagnosed as chemically dependent is a mental health disorder that needs to be treated.

Chief Executive Officer Besich responded that the North Central Montana Crisis Intervention Collaborative (NCMT-CIC) continues to identify key partners in order for the program to be successful and to provide a full continuum of care.

TFM Parker left the meeting at 5:00 p.m.

5. <u>BRIEFING FROM GATEWAY COMMUNITY SERVICES AND BLUE</u> THUNDER LODGE – RESIDENTIAL TREATMENT CENTER.

Gateway Community Services Licensed Addiction Counselor and Lone Wolf Counseling, LLC. Licensed Mental Health Therapist Teresa Mouser, explained that Gateway Community Services is a State-funded program that uses a sliding fee scale. Ms. Mouser reported that the Blue Thunder Lodge is an eight-bed, level 3.1 housing facility for men. The facility is self-managed, has a licensed counselor on staff at all times and offers peer

support to the residents. Ms. Mouser noted that there is an eight bed, residential facility for females located in Kalispell. She explained that after completing a 30-day inpatient treatment, an individual will be sent to a Sober Living House and be required to attend treatment, maintain recovery, obtain employment and live there until getting their life back in order.

Ms. Mouser further explained that the Blue Thunder Lodge is a State mandated program operated by Gateway Community Services and is the only residential facility in Great Falls. Anyone could start a residential program out of their home; however, it would not receive funding from the State because it is not a State Mandated Substance Abuse Program.

TFM Griffith stepped out at 5:26 p.m. and returned at 5:30 p.m.

TFM Coburn received clarification that the average stay for individuals living at the Blue Thunder Lodge is approximately two to six months.

Vice-Chairperson Newton commented that the Blue Thunder Lodge has never been an issue for the Police Department and he gave kudos to the individuals that run the facility.

MISCELLANEOUS REPORTS AND ANNOUNCEMENTS FROM TASK FORCE.

Ex-officio TFM Tryon reiterated that TFM recommendations need to be specific and actionable within the scope, authority, and financial ability of the City Commission, City Manager, and General Public.

TFM Griffith stepped out at 5:37 p.m. and returned at 5:39 p.m.

Chairperson Guynn requested that additional information about Project Safe Neighborhoods (PSN) and the Pre-Release Center be presented and that the CTF begin drafting recommendations at the August 9, 2021 meeting. She received clarification that the Legal Department is working on a draft ordinance that encompasses any kind of controlled substances or illegal use of substances with regard to Ordinance 3044.

Manager Doyon commented that Human Resources Training/Development Coordinator Mark Willmarth would be available to facilitate discussions with the TFM to prioritize the information that has been presented.

Vice-Chairperson Newton explained that he would provide additional information about PSN at the August 9, 2021 meeting. He added that TFMs have enough contacts that could reach out to ask specific questions about previous presentations or entities of interest, rather than continuing with presentations.

TFM Sexe suggested that the August 9, 2021 CTF Meeting include a brief presentation about the Pre-Release Center, an update from the Police Department about PSN and work

on recommendations. She added that it might be beneficial to have Human Resources Training/Development Coordinator Willmarth at the meeting.

TFMs concurred with TFM Sexe's suggestions.

PUBLIC COMMENT.

None.

DISCUSSION ON UPCOMING MEETING DATES.

Chairperson Guynn announced that the next scheduled CTF meeting would be on August 9, 2021 at 4:00 p.m. in the Gibson Room.

ADJOURNMENT.

There being no further business to come before the CTF, TFM Sexe moved, seconded by Vice-Chairperson Newton to adjourn the regular meeting of July 26, 2021, at 5:50 p.m.

Motion carried 7-0.

Sandra Guynn, Chairperson

Acting Secretary – Deputy City Clerk Darcy Dea

Minutes Approved: August 9, 2021