Regular Crime Task Force Meeting

Civic Center, 2 Park Drive South, Gibson Room 212, Great Falls, MT

CALL TO ORDER: Chairperson Sandra Guynn called the meeting to order at 4:00 P.M.

ROLL CALL: Great Falls Crime Task Force Members (TFM) present: Nicole Griffith, Sandra Guynn, Sara Sexe, Jeff Newton, Jesse Slaughter. Also present was Ex-officio TFM Rick Tryon. Shawna Jarvey and John Parker were absent. Cascade County District Court Judge John Kutzman substituted for John Parker. Shane Etzwiler participated virtually.

Chairperson Guynn announced that Mary Lynne Billy resigned due to personal obligations (via June 24, 2021 email).

RECOGNITION OF STAFF: City Manager Greg Doyon, Police Captain Rob Moccasin, Police Captain John Schaffer, Deputy City Attorney Jeff Hindoien and Deputy City Clerk Darcy Dea.

TASK FORCE AGENDA ITEMS

1. <u>APPROVAL OF MEETING MINUTES, JUNE 14, 2021, GREAT FALLS CRIME TASK FORCE.</u>

TFM Slaughter moved, seconded by TFM Sexe, that the CTF approve the meeting minutes of June 14, 2021.

Chairperson Guynn asked if there was any discussion amongst the TFM or comments from the public. Hearing none, Chairperson Guynn called for the vote.

Motion carried 5-0.

2. <u>BRIEFING FROM MONTANA DEPARTMENT OF JUSTICE, DIVISION OF CRIMINAL INVESTIGATION, ADMINISTRATOR BRYAN LOCKERBY.</u>

Montana Department of Justice Division of Criminal Investigation Administrator Bryan Lockerby reviewed and discussed the attached PowerPoint presentation, which included agencies the Division of Criminal Investigation supports, Department of Justice Rocky Mountain HIDTA 2021 Threat Assessment, HIDTA weapons seized from 2012 through 2020, multi-jurisdictional drug task forces funded by the Montana Board of Crime Control (Edward Byrne/Justice Assistance Grant Program), 2020/2021 MHP interdiction heat map, Narcotics Bureau investigations 2020, Montana in-custody events involving law enforcement, registered sexual and violent offenders in the city and county, 2020 Elder Fraud Report, Montana OCP reported internet scams, resources, recommendations and Montana Substance Use Disorder Task Force Strategic Plan.

Vice-Chairperson Newton received clarification that crime is unique to each community in the State.

Ex-officio TFM Tryon received clarification that methamphetamine related arrest were down in 2020 due to COVID-19 since jail intake was down and courts were closed. He further received clarification that the white section on a Power Point slide indicates jurisdictions not funded by the Edward Byrne/Justice Assistance Grant Program.

Vice-Chairperson Newton explained that the City utilizes Edward Byrne/Justice Assistance Grant funding for certain programs; however, Cascade County does not qualify for HIDTA funding.

TFM Etzwiler received clarification that different tier levels for registered sexual and violent offenders determines the requirements with regard to reporting their address.

3. <u>BRIEFING FROM U.S. DISTRICT ATTORNEY'S OFFICE, ACTING U.S.</u> ATTORNEY LEIF JOHNSON.

Acting U.S. Attorney Leif Johnson introduced Assistant U.S. Attorneys Jessica Betley, Ethan Plaut, Jeff Starnes and Jared Cobell. Acting U.S. Attorney Johnson reviewed and discussed the attached PowerPoint presentation, which included federal crimes relevant to violent crime, Project Safe Neighborhoods (PSN), Yellowstone violent crime stats, Yellowstone Substance Abuse Connect (SAC) 2020-2023 Action Plan and 2021 grant opportunities and resources for violent crime reduction initiatives.

Acting U.S. Attorney Johnson encouraged TFM to consider PSN's, grant funding and reaching out to local and state agencies for assistance with regard to violent crime initiatives. He added that maintaining crime data is important when applying for grants.

TFM Sexe received clarification that if the CTF is interested in pursuing PSN's, it should collaborate with the County Attorney, Police and Sheriff Departments, as well as Federal Law Enforcement.

4. BRIEFING FROM CASCADE COUNTY ATTORNEY, JOSH RACKI.

Cascade County Attorney Josh Racki reviewed and discussed the attached PowerPoint presentation, which included office resources, Civil and Criminal Division primary and secondary mission, challenges, needs and drivers of crime in Great Falls.

Cascade County District Court Judge John Kutzman arrived at 4:55 p.m.

Ex-officio TFM Tryon commented that the City is a HUB for mental health; however, there is a lack of community resources for mental health treatment.

JUNE 28, 2021 JOURNAL OF CRIME TASK FORCE PROCEEDINGS 2021.14

County Attorney Racki responded that mental health facilities are overwhelmed and there is a reduction in funding. He added that it is difficult and time-consuming supervising mental health individuals released back into the community.

TFM Slaughter added that having the right type of resources for mental health is important.

TFM Sexe received clarification that the County Attorney's office collaborates on criminal cases with the U.S. District Attorney's office. She further received clarification that County Attorney Racki encouraged pursuing PSN's as a potential solution to reduce violent crimes.

TFM Griffith received clarification that studies show that Adult Drug Treatment Court is successful; however, the success rate for Juvenile Drug Treatment Court is undetermined.

5. <u>BRIEFING FROM CITY OF GREAT FALLS CHIEF PROSECUTOR, NEIL ANTHON</u>

Chief Prosecutor Neil Anthon reviewed and discussed the attached PowerPoint presentation which included legal department attorneys and staff, criminal division mission and work flow, contempt of court, offenses against person, property, public administration and public order cases, drugs/paraphernalia and traffic offenses, ordinance violations, comparison of legal departments, 2020 citations per prosecutor, projected citations per prosecutor for 2021, how many trials are currently scheduled, criminal division pressures and burdens, case management techniques, long term challenges and future opportunities.

Chairperson Guynn received clarification that the Civil Division provides risk management for the City and the Criminal Division handles criminal, as well as City Ordinance violations. She further received clarification that Driving Under the Influence (DUI) cases have always been contentious.

Vice-Chairperson Newton received clarification that the Criminal Division deals with repeat offenders on a regular basis and mental health and socioeconomic are factors.

Chief Prosecutor Anthon explained that there is a potential agreement between the City and Cascade County Law Clinic to provide pro bono legal representation and resources to qualified individuals. He further explained that the Law Clinic is funded by the Cascade County Bar Association, Montana Justice Foundation and United Way.

MISCELLANEOUS REPORTS AND ANNOUNCEMENTS FROM TASK FORCE.

Manager Doyon reported that upcoming CTF meetings would consist of local judiciary and abbreviated budget presentations. He requested that TFM advise him of other supporting community agencies that would be beneficial to CTF meeting discussions.

PUBLIC COMMENT.

Kevin Westie, 602 35th Street North, expressed support with regard to providing youth with religious, mental health or counseling assistance.

Ex-officio TFM Tryon inquired about the process with regard to filling Mary Lynne Billy's vacant position.

City Manager Doyon responded that either Mary Lynne Billy or the American Indian population would make a recommendation.

DISCUSSION ON UPCOMING MEETING DATES.

Chairperson Guynn announced that the next scheduled CTF meeting would be on July 12, 2021 at 4:00 p.m. in the Gibson Room.

ADJOURNMENT.

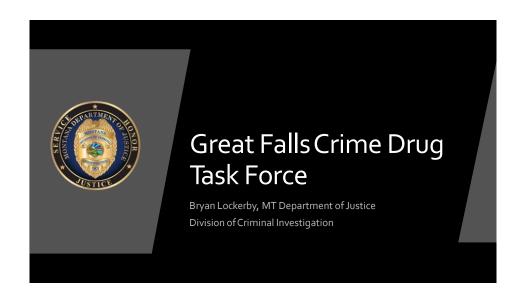
There being no further business to come before the CTF, Ex-officio TFM Tryon moved, seconded by TFM Sexe to adjourn the **regular meeting of June 28, 2021, at 5:55 p.m.**

Motion carried 5-0.

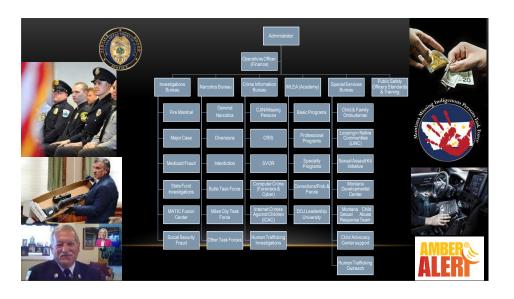
Sandra Guynn, Chairperson

Acting Secretary – Deputy City Clerk Darcy Dea

Minutes Approved: July 12, 2021

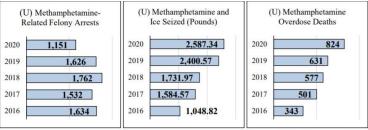








ROCKY MOUNTAIN HIDTA 2021 THREAT ASSESSMENT



(U) Source: RMHIDTA PMP

Southwest Task Force

(U) Source: RMHIDTA PMP

(U) Source: CDPHE, MATIC/DPHHS, SIAC WDH

(U) 2020 Data is preliminary





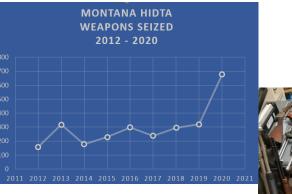
Edward Byrne/Justice Assistance Grant Program



Eastern Task Force







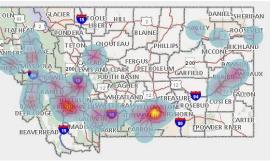






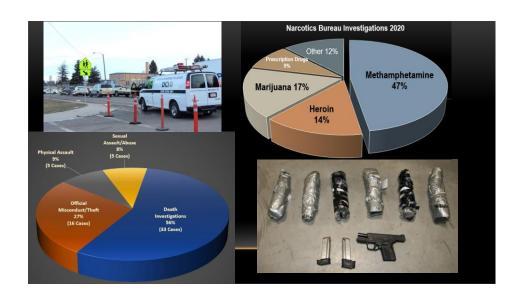
Interstate-90 is the most common route for both in and out-of-state drug trafficking.

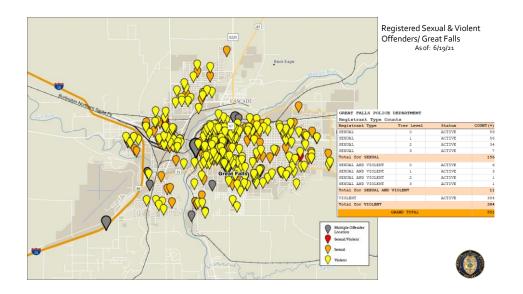


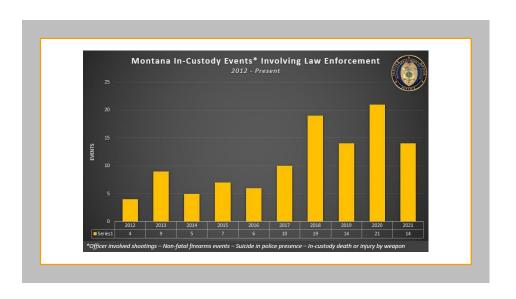


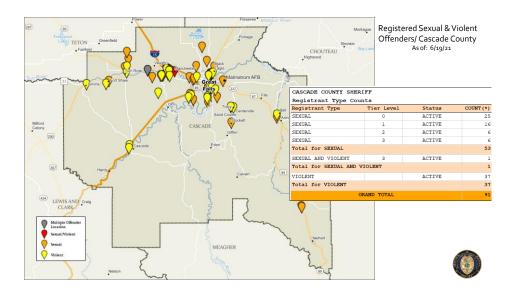




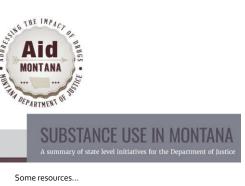




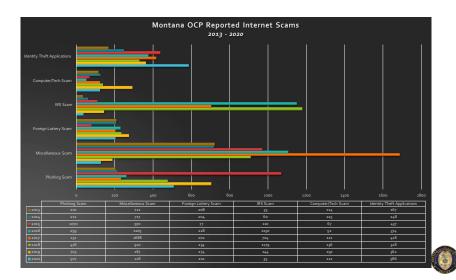














Some recommendations...

Drug Poisoning Mortality 2007-2018

The continual monitoring of emerging drug trends allows us to devise more effective interventions based on drug type





Recommendation:

Leverage partnerships with the medical community for faster exchange of information on drug trends that impact EMS













Missoula police investigating fentanyl overdoses, 1 death



DPHHS HAN ADVISORY Cover Sheet

May 28, 2021

SUBJECT

INSTRUCTIONS

DISTRIBUTE to your local HAN contacts. This HAN is intended for general sharing of information.

1 Time for Forwarding. As Soon As Possible

Please forward to DPHHS at hishan@mt.gov

Remove this cover sheet before redistributing and replace it with your own





DPHHS Health Alert Hotline: 1-800-701-5769 DPHHS HAN Website: www.han.mt.gov



Crime Prevention Through Environmental Design

Take advantage of internal resources to preemptively create safe

Recommendation:

environments





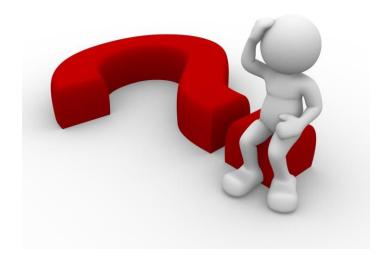


Recommendation:

Increase public education, awareness, and outreach









U.S. Attorney's Office District of Montana Great Falls Division

Leif M. Johnson, Acting U.S. Attorney

- Chief Judge Morris
- Six Prosecutors: Three general Criminal AUSAs
- FBI, DEA, ATF, HIS all have agents working GF
- HIDTA Drug Task Force
 - 120+ Indictments per year

Federal Crimes Relevant to Violent Crime

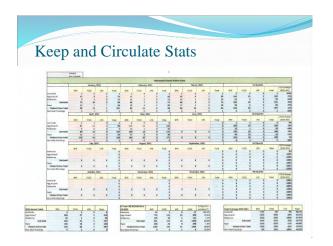
- Felon in Possession
- Drug Trafficking
- Use of Guns
- Lying to get guns
- Hobbs Act Robbery
- Carjacking

Project Safe Neighborhoods

- Federal, state, local collaboration to reduce violent
- Targeted prosecutions
- Tactical Meetings
- Agreements to share the burdens of prosecuting local violent crime
- Community Coalition to develop strategies for prevention, treatment and rehabilitation

Can we do that here?

- Informal PSN
 - ➤ How to do it -

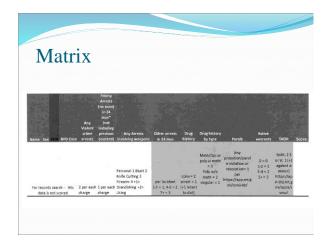


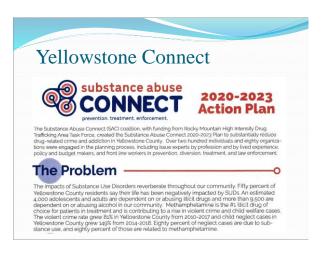
Coalition

 Create a coalition with local, state, and federal law enforcement and prosecutors

Target

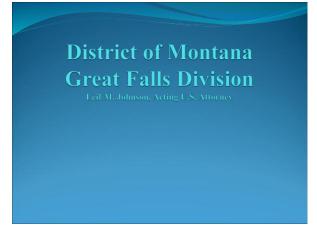
- Target the worst
- Use federal prosecutions to reduce the burdens on state law enforcement and the County Attorney's Office

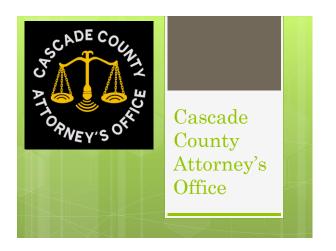












The Cascade County Attorney's Office

- o Office Resources
 - o 16 attorneys &12 support staff
 - o 2 Divisions (Criminal & Civil)
 - o 2.5 in Civil
 - ${\color{red} \circ}$ 13.5 in Criminal
- Civil Division
- o All legal issues affecting Cascade County
 - Land use planning, contracts, employment issues, board of commissioners, county claims etc.

The Cascade County Attorney's Office Criminal Division Over 1500 misdemeanors a year Sal felony cases filed in 2020 On call 24/7 340 DN cases filed in 2020 59 youth court cases in 2020

o 24 mental health commitments in 2020

• Average felony case load is 75 active felonies

expungement, removal, treatment & veterans court, probation revocations, etc.)

25 cases tried in 2019 (22 in Yellowstone).All the other stuff (post conviction, parole board,

The Cascade County Attorney's Office

- Primary Mission
 - Prosecute all felony offenses in the county
 - Represent the Department in DN cases
 - Prosecute misdemeanors outside of a city limits and for State Agency's
 - Prosecute all youth offenders
 - Probation revocations



- Secondary Mission
 - Work with police and deputies in active criminal investigations
 - Draft all felony search warrants in Cascade County
 On call for questions and advice 24/7
 - Veterans and Adult and Juvenile Treatment Court



The Cascade County Attorney's Office

- Drivers of Crime in Great Falls
 - o Substance abuse
 - o Mental Illness



The Cascade County Attorney's Office

- Challenges
 - Manpower and case loadDelays in cases
 - Lack of community recourses for chemical dependency & mental health treatment
- o Needs
 - More people
 - Pretrial and misdemeanor probation resources





LEGAL DEPARTMENT: ATTORNEYS











LEGAL DEPARTMENT: STAFF











CITY OF GREAT FALLS CRIMINAL DIVISION

${\it The \ mission \ of \ the \ Criminal \ Division \ is \ to:}$

Ensure respect for and compliance with city and state criminal laws by holding offenders accountable through fair and effective prosecution and enforcement;

Advocate on behalf of crime victims to ensure the preservation of their rights to personal safety, restitution, and participation in the criminal justice process;

Prevent crime and improve the quality of life in the Great Falls neighborhoods by working proactively with residents, business owners, police, fire, community development and other departments and agencies to identify and resolve community problems; and

Educate and advise the public and city departments on criminal justice system (i.e. jail administration, sentencing guidelines diversion programs, municipal court procedures, etc.).

CITY OF GREAT FALLS CRIMINAL DIVISION

Working with Law Enforcement:

- Provide legal advice, including charging decisions, to Law Enforcement Officers (LEO).
 Need to be available 24/7.
- Help LEO with Search Warrants and Investigative Subpoenas.
- Provide LEO with updates on the changes in the law.
- Provide briefings/trainings on issues Legal Department is seeing.

CITY OF GREAT FALLS CRIMINAL DIVISION WORK FLOW

Initial Appearance/Arraignment:

Review charging documents, determine number of offenses, prepare and make bond arguments, make plea offers, prepare and make sentencing recommendations (including restitution), provide information to the Court and Defense Counsel, etc.

Pre-Trial Preparation:

Staff creates files. Gathering LEO report, photographs, videos, 911 call, etc.

Attorneys review files: Determine if any additional information needs to be gathered for prosecution. Determine what witnesses need to be subpoenaed for trial. Subpoenas are prepared. Determine what legal motions/notices need to be prepared and filed.

Staff prepares discovery. Sends out restitution letters. Gathers remaining documentation requested by attorney. Staff makes copies and prepares discovery, including redacting. Staff prepares any legal motions/notices. Returns discovery packet and any motions/notices to attorney to review and sign off. Once approved files any motion/notices with Court and sends out Discovery to Defense Coursel.

CITY OF GREAT FALLS CRIMINAL DIVISION WORK FLOW, CONT.

Pre-Trial Preparation Continued:

Omnibus Hearings (pre-trial hearing held approximately one months prior to trial). Friday prior to Omnibus Hearings attorneys review each file to verify discovery has been provided and received. Follow up if there are any issues. Attorneys verify no additional LED reports have been completed. Attorneys file out Omnibus Hearing Forms provided by the Court. Discuss cases with pro se defendants.

The week of the Omnibus Hearings stafffinishes subpoenas, gets them issued by the Court, serves some of the subpoenas, and provides the others subpoenas to process server to be served. Staff tracks the return subpoenas to help determine if there are any witnesses issues. Attorneys prepare responses to any motions filed.

CITY OF GREAT FALLS CRIMINAL DIVISION WORK FLOW, CONT.

Pre-Trial Preparation Continued:

Jury Confirmation Hearings (pre-trial hearings generally held on Monday on the week of trial).
Friday prior to Jury Confirmation Hearings, Attorneys review files to determine any potential issues.
Jury Confirmation Hearings. Court determines what trials have been confirmed and the order of
the trials. Trials are scheduled for Wednesday, Thursday, Friday for the week.

If jury is confirmed, attorneys and staff prepare jury instructions, motions in limine, etc. Attorneys and staff contact witnesses to set up interviews. Attorneys and staff prepare for trial.

Trial:

Attorneys and staff coordinate to handle trial, including witness coordination. Jury trials will take at least one day.

CITY OF GREAT FALLS CRIMINAL DIVISION WORK FLOW, CONT.

Post Trial:

Sentencing Hearings
Track Sentencing Conditions
File Motions to Revoke Sentence
Prosecute revocation hearings
Prosecute any appeals (Civil Division)

SO FAR IN 2021 (JUNE 22, 2021)

Total: 4389

Contempt: 344
Offenses Against Person: 273
Offenses Against Property: 517
Offenses Against Public Administration: 148
Offenses Against Public Order: 124
Drug/Paraphernalia: 27
Traffic: 2873 (188 DUI)

City Ordinance Violations: 83

CONTEMPT OF COURT

Failures to Pay Fines

2021: 344

2020: 485

2019: 580

2018: 694

2017: 764

2016: 788

2015: 774

2014: 650



Assault, Partner/Family Member Assaults (PFMA), Stalking, Surrepitious Visual Observation, Unlawful Restraint, Custodial Interference, Sex Assault, Indecent Exposure, Violation of Protective Order, Endangering the Welfare of a Child, Minor in Possession (MIP), etc.



OFFENSES AGAINST PERSON CASES: 2020 ■ Endangering Welfare of Child - 47 Offenses Against Person: 665 Total ■ PFMA - 237 (3rd offense is a felony)

OFFENSES AGAINST PERSON CASES

2019: 633 (200 PFMA) 2018: 616 (204 PFMA) 2017: 642 (209 PFMA) 2016: 527 (171 PFMA) 2015: 609 (165 PFMA) 2014: 645 (191 PFMA)

OFFENSES AGAINST PROPERTY: 2021

Criminal Mischief, Criminal Trespass to Property, Criminal Trespass to Vehicles, Theft, Deceptive Practices, Forgery, Theft of Identity, etc.

(Damage/loss over \$1500 becomes a felony.)

Offenses Against Property: 517 Total

• Thefts: 248

Sex Assault - 6 (3rd offense is a felony) Indecent Exposure - 1 (3rd offense is a felony) ■ Violation of Protective Order - 17 (3rd offense is a felony)

- Criminal Mischief: 55
 Trespass: 181
- Forgery: 20

OFFENSES AGAINST PROPERTY **CASES**

2020: 1610 2019: 1591 2018: 1784 2017: 1424 2016: 1094 2015: 1010 2014: 964

OFFENSES AGAINST PUBLIC ADMINISTRATION: 2021

False Reports, Resisting Arrest, Obstructing a Peace Officer, etc.

Offenses Against Public Administration: 148 Total to date

False Reports: 8Resisting Arrest: 26Obstructing: 110

OFFENSES AGAINST PUBLIC ORDER: 2021

Disorderly Conduct, Public Nuisance, Obscenity, Cruelty to Animals, Privacy in Communication, etc.

Offenses Against Public Order: 124 Total to date

- Disorderly Conduct: 114
- Privacy in Communication: 8 (3rd offense is a felony)

OFFENSES AGAINST PUBLIC ORDER

2020: 367 2019: 289

2018: 300 2017: 306 2016: 411

2015: 345 2014: 453

DRUGS/PARAPHERNALIA

2020: 123 2019: 140 2018: 119 2017: 140 2016: 135 2015: 148 2014: 172

TRAFFIC OFFENSES

2020: 6587 (DUI: 361) 2019: 7297 (DUI: 306) 2018: 6900 (DUI: 258) 2017: 8595 (DUI: 359) 2016: 8881 (DUI: 368) 2015: 7348 (DUI: 370) 2014: 7549 (DUI: 381)

CITY ORDINANCE VIOLATIONS

2020: 389 2019: 866 2018: 579 2017: 1084 2016: 1147 2015: 959 2014: 1049

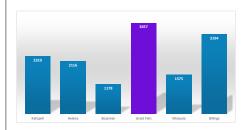
2020 COMPARISON

City	Population 2020 Citations	
Kalispell	24,565	4,620
Helena	33,124	4,231
Bozeman	49,831	4,713
Great Falls	58,434	10,970
Missoula	75,516	9,451
Billings	109,577	15,970

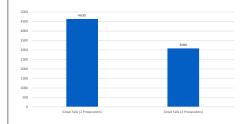
COMPARISON OF LEGAL DEPARTMENTS

Criminal Attorneys	Civil Attorneys	Staff	Total
2	2	1 1/2	5 1/2
2	2	4	8
4	5	4	13
3	2	4 1/4	9 1/4
6 (plus 1 intern)	3	10	19
5	4	9	18
	Attorneys 2 2 4 3 6 (plus 1 intern)	Attorneys 2 2 2 2 4 5 3 2 6 (plus 1 intern) 3	Attorneys

2020 CITATIONS PER PROSECUTOR



PROJECTED CITATIONS PER PROSECUTOR FOR 2021



HOW MANY TRIALS ARE CURRENTLY SCHEDULED?

As of 3/23/2021

- 149 Bench Trials
- 267 Jury Trials
 - September 10, 2021



CRIMINAL DIVISION PRESSURES

- · Increased number of jury trials and represented defendants
- Montana Supreme Court cases
 - > Limited ability to waive jury trials for failure to appear
 - > Holding that prosecutors will be witnesses if they speak with witnesses or defendants
- Jail overcrowding and inability to arrest suspects
 - > Leads to more defendants with multiple pending cases
 - > Working with CCSO on creative jail alternatives

PRESSURES, CONT.

- · Cases are becoming more adversarial
 - > Increased motions, motions in limine, discovery disputes
- · Cases are continued multiple times
 - > Requires City to re-subpoena witnesses, which causes frustration and lack of cooperation
 - Clogs the docket and may cause speedy trial issues in other cases

PRESSURES, CONT.

- Cases are becoming more complex
 - More charges, more witnesses, etc.
 - More evidence available that has to be reviewed and provided o Surveillance video, WatchGuard videos, 911 calls, GFFR/GFES reports, photographs, interview audio/video, etc.
- COVID-19 issues

CRIMINAL DIVISION BURDEN

- Currently, the City of Great Falls Criminal Division staff processes more citations than counterpart cities
 - > 4,122 citations per prosecutor (2019)
 - o Next highest was Billings with 3,434 (2019)
 - > 3,657 citations per 3 prosecutors (2020)
 - o Next highest was Billings with 3,194 (2020)

CASE MANAGEMENT TECHNIQUES

- · Great Falls offers initial deferred prosecution agreements
 - > 1608 in 2020
 - > 368 as of 3/25/2021
 - > Higher than any other large city
- More reliance on plea agreements
 - > Case load affects whether attorneys have the time to prepare for and go to trial on close cases

TECHNIQUES, CONT.

- Change in processes that reduces workload but does not provide the best service to the public
 - Example: Amending DWS to No Valid DL if defendant gets a valid driver's license
 - No longer making those offers because of the time it took and extra work it created
- Cascade County Law Clinic potential cooperative agreement

LONG TERM CHALLENGES

- Unsustainable
- Unable to provide desired level of service to community
- Potential for details to fall through the cracks
- · Claims by defendants' counsel

SUMMARY OF LEGAL DEPARTMENT STAFF

Closest two cities in population

• Bozeman: staff of 13

Missoula: staff of 19

Great Falls has 9 1/4.



FUTURE OPPORTUNITIES

- Critical needs to improve Criminal Division efficiencies (denied for FY22 due to budgetary constraints)
 - o Paralegal/Legal Assistant/Investigator
 - o Prosecutor
 - o Purchase of criminal case management software
- > Cascade County Law Clinic cooperative agreement
- CCSO jail alternatives

